

COUNCIL MEETING

7.30 pm Wednesday, 28 March 2012 At Council Chamber - Town Hall

Members of the Council of the London Borough of Havering are hereby summoned to attend a meeting of the Council at the time and place indicated for the transaction of the following business

Acting Assistant Chief Executive

Im Sun

For information about the meeting please contact: lan Buckmaster Tel: 01708 432431 ian.buckmaster@havering.gov.uk



AGENDA

1 PRAYERS

2 APOLOGIES FOR ABSENCE

To receive apologies for absence (if any)

3 MINUTES (Pages 1 - 18)

To sign as a true record the minutes of the Meeting of the Council held on 22 February 2012

4 DECLARATION OF INTERESTS

Members are invited to declare any interests in any of the items on the agenda at this point of the meeting.

Members may still declare an interest in an item at any time prior to the consideration of the matter.

5 ANNOUNCEMENTS BY THE MAYOR, BY THE LEADER OF THE COUNCIL OR BY THE CHIEF EXECUTIVE

To receive announcements (if any)

6 PETITIONS

No notice has been given of an intention to present a petition

7 PAY POLICY STATEMENT, 2012/13 (Pages 19 - 38)

To consider the report of the Governance Committee

8 CONTRACT PROCEDURE RULES - REVISIONS (Pages 39 - 76)

To consider the report of the Governance Committee

9 AUDIT AND PENSIONS COMMITTEES - REVISIONS TO TERMS OF REFERENCE (Pages 77 - 80)

To consider the report of the Governance Committee

10 PETITIONS- CHANGES CONSEQUENT UPON REPEAL OF LEGISLATION (Pages 81 - 88)

To consider the report of the Governance Committee

11 STANDARDS OF MEMBERS' CONDUCT - NEW REGIME (Pages 89 - 94)

To consider the report of the Governance Committee

12 JOINT MEETINGS OF OVERVIEW & SCRUTINY COMMITTEES - CHAIRING ARRANGEMENTS (Pages 95 - 96)

To consider the report of the Governance Committee

DATES OF COUNCIL MEETINGS, 2012/13 (Pages 97 - 98)

To consider the report of the Chief Executive

14 MEMBERS' QUESTIONS (Pages 99 - 106)

See paper attached

15 MOTION FOR DEBATE (Pages 107 - 108)

See paper attached





MINUTES OF A MEETING OF THE COUNCIL OF THE LONDON BOROUGH OF HAVERING Havering Town Hall, Romford 22 February 2012 (7.30pm – 10.50pm)

Present: The Mayor (Councillor Melvin Wallace) in the Chair

Councillors: Councillors June Alexander, Michael Armstrong, Clarence

Barrett, Robert Benham, Becky Bennett, Jeff Brace, Denis Breading, Wendy Brice-Thompson, Dennis Bull, Michael Deon Burton, Andrew Curtin, Keith Darvill, Osman Dervish, Nic Dodin, David Durant, Brian Eagling, Ted Eden, Roger Evans, Georgina Galpin, Peter Gardner, Linda Hawthorn, Lesley Kelly, Steven Kelly, Pam Light, Mark Logan, Barbara Matthews, Paul McGeary, Robby Misir, Ray Morgon, John Mylod, Eric Munday, Pat Murray, Barry Oddy, Denis O'Flynn, Frederick Osborne, Ron Ower, Garry Pain, Roger Ramsey, Paul Rochford, Geoffrey Starns, Billy Taylor, Barry Tebbutt, Frederick Thompson, Lynden Thorpe, Linda Trew, Jeffery Tucker, Linda Van den

Hende, Keith Wells, Damian White and Michael White

6 Members' guests were also present.

Apologies were received for the absence of Councillors Sandra Binion, Gillian Ford and John Wood

The Mayor advised Members and the public of action to be taken in the event of emergency evacuation of the Town Hall becoming necessary.

The Reverend David Haig of the Church of Good Shepherd, Collier Row, opened the meeting with prayers.

The meeting closed with the singing of the National Anthem.

75 MINUTES (agenda item 2)

RESOLVED:

That the minutes of the Meeting of the Council held on 1 February 2012 be signed as a true record.

76 **DECLARATIONS OF INTEREST (agenda item 3)**

All Members present declared a personal interest as recipients of Members' Allowances (agenda items 6 and 7/minutes 79 and 80)

77 ANNOUNCEMENTS BY THE MAYOR (agenda item4)

The Mayor's Announcements are attached as **Appendix 1** to these minutes.

78 PROCEDURAL MOTION (agenda item 5)

A procedural motion that agenda items 6 and 7 (minutes 79 and 80) be debated together was agreed without division.

79 THE COUNCIL'S BUDGET 2012/15 (agenda item 6)

Council had before it a report of the Cabinet (incorporating the budget proposals for 2012/13).

Amendment to budget proposals by the Residents' Group

That the adjustments set out in the accompanying table* be made in the budget.

[* see **Appendix 2** to these minutes]

Following debate, the Residents' Group amendment was **LOST** by 19 votes to 31 (see voting division 1). The recommendations of Cabinet were **ADOPTED** by 34 votes to 6 (see division 2) and it was **RESOLVED**:

- 1 That the following, as submitted in the report to Cabinet, be approved:
 - a) The General Fund revenue budget for 2012/13, as set out in the revised Appendix E attached to that report.
 - b) The delegated schools' budget for 2012/13, as set out in Appendix E of that report.
 - c) The revenue and capital budget strategy statements and procurement strategy, as set out in Appendix A of that report.

- d) The Capital Programme for 2012/13, as set out in Appendix I of that report.
- That, in accepting recommendation 1, Council is mindful of the advice of the Chief Finance Officer as set out in Appendix H of the report to Cabinet.
- That it be noted that, under delegated powers, the Chief Finance Officer has calculated the amount of 90,139 (called T in the Act and Regulations) as its Council Tax base for the year 2012/13 in accordance with regulation 3 of the Local Authorities (Calculation of Council Tax Base) Regulations 1992 (as amended) made under Section 31B of the Local Government Finance Act 1992 as amended.
- That the amount of £107,732,330 be now calculated as the Council Tax requirement for the Council's own purposes for 2012/13.
- 5 That the following amounts be now calculated by the Council for the year 2012/13 in accordance with Sections 31 to 36 of the Local Government Finance Act 1992 as amended:

(a)	£447,298,449	being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(2) of the Act.
(b)	(£339,566,119)	being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(3) of the Act.
(c)	£107,732,330	being the amount by which the aggregate at 5(a) above exceeds the aggregate at 5(b) above, calculated by the Council in accordance with Section 31A(4) of the Act as its Council Tax requirement for the year. (Item R in the formula in Section 31B of the Act).
(d)	£1,195.18	being the amount at 5(c) above (Item R), all divided by Item T (3 above), calculated by the Council in accordance with Section 31B of the Act, as the basic amount of its Council Tax for the year.

That the Council, in accordance with Sections 30 and 36 of the Local Government Finance Act 1992, hereby sets the amounts shown in the table below as the amounts of Council Tax for 2012/13 for each of the categories of dwellings:

Valuation Bands London Borough of Havering			
£ p			
A	796.78		
В	929.59		
С	1,062.38		
D	1,195.18		
E	1,460.77		
F	1,726.37		
G	1,991.97		
Н	2,390.36		

That it be noted for the year 2012/13 the major precepting authority (the GLA) has stated the following amounts in precepts issued to the Council, in accordance with Section 40 of the Local Government Finance Act 1992, for each of the categories of the dwellings shown below as proposed by the Mayor and as approved by the London Assembly at its meeting on 9th February 2012:

Valuation Bands Greater London Authority				
£ p				
Α	204.48			
В	238.56			
С	272.64			
D	306.72			
E	374.88			
F	443.04			
G	511.20			
Н	613.44			

That, having calculated the aggregate in each case of the amounts at 6 and 7 above, the Council, in accordance with Sections 30 and 36 of the Local Government Finance Act 1992, hereby sets the following amounts as the amounts of Council Tax for the year 2012/13 for each of the categories of dwellings shown below:

Valuation Bands	
	£р
A	1,001.26
В	1,168.15
С	1,335.02
D	1,501.90
E	1,835.65
F	2,169.41
G	2,503.17
Н	3,003.80

- 9 That the Council, having considered the principles approved under Section 52ZD of the Local Government Finance Act 1992 by the Secretary of State, concludes that the Council's basic amount of Council Tax for 2012/13 is not excessive.
- That any Council Tax payer who is liable to pay an amount of Council Tax to the Authority in respect to the year ending on 31st March 2013, who is served with a demand notice under Regulation 20(2) of the Council Tax (Administration and Enforcement) Regulations 1992 as amended and who makes payment to the Authority of the full balance of the estimated amount shown on that demand by 1st April 2012, may deduct a sum equivalent to 1.5% of and from the estimated amount and such reduced amount shall be accepted in full settlement of that estimated amount.
- 11 That Council agrees that the Capital Programme be expanded for schemes during the year which are funded via additional external funding under the authority of the Cabinet Member Value and the relevant service area Cabinet Members.
- 12 That Council approves the Treasury Management Strategy Statement, the Minimum Revenue Provision Strategy and the Annual Investment Strategy 2012/13.
- 13 That Council approves the detailed expenditure items in the 2012 2013 HRA Capital Programme, based on total resources of £34.338m, as presented in Appendix 2 of the HRA Budget report.
- 14 That Council agrees the proposed HRA Capital Programmes for 2013/4 and 2014/15, as set out in Appendix 3 of the HRA Budget report, *subject to* release of Decent Homes grant by central government in those two years.
- 15 That Council agrees the detailed expenditure items in the funded HRA Capital Programme for 2013/14 to a limit of £15.78m based on the resources in the HRA Business Plan excluding the Decent Homes grant yet to be confirmed, as set out in Appendix 4 of the HRA Budget report.

80 MEMBERS' ALLOWANCES, 2012/13

Council received the report of the Chief Executive.

Amendment by the Residents' Group

That the table of SRAs in paragraph 1.3 of the report (and Schedule 1 of the draft scheme), be deleted and that the following be inserted in its place:

Category of Allowance	bunt Per Member £
Basic Allowance	10,208
Special Responsibility Allowances:	
Leader of the Council	45,000
Deputy Leader of the Administration	30,000
Cabinet Members	24,900
Leader of Principal Opposition	17,000
Leader of Principal Minority Opposition	6,390
Leader of Minority Opposition	2,227
Deputy Leader of Principal Opposition	3,825
Mayor	14,418
Deputy Mayor	7,650
Overview and Scrutiny Committees Chairmen	10,000
Regulatory Services Committee Chairman	20,430
Licensing Committee Chairman	10,000
Audit, Pensions, Highways, Governance Committee Chairmen	10,000
Licensing Committee Vice-Chairmen	4,260

Amendment by the Labour Group

That the adjustments set out in the table below be made in the allowances specified (all others remaining as in the proposed Scheme):

Following debate, the Residents' Group amendment was **LOST** by 15 votes to 31 (see division 3) and the Labour Group amendment was **LOST** by 14 votes to 31 (see division 4). The recommendations in the report were **ADOPTED** by 31 votes to 8 (see voting division 5) and it was **RESOLVED**:

- 1 That Council notes this is the fifth successive year where there has been no increase in Special Responsibility Allowances.
- 2 That Council notes the Administration's intention not to increase allowances for the following two financial years.
- That the Members' Allowances scheme (as set out in Appendix 3 to these minutes) becomes effective from 1st April 2012 and the existing scheme be revoked with effect from the same date.
- That the total number of Special Responsibility Allowances may exceed the recommended 50%. In the event of this occurring, Council endorse the justification set out in the report.

81 **VOTING RECORD**

The record of voting divisions is attached as **Appendix 4** to these minutes.

Mayor 28 March 2012

APPENDIX 1 (Minute 77)

MAYOR'S ANNOUNCEMENTS

I want to thank everyone who attended, and who had helped organise, the Mayor of Havering's Civic Service on Sunday.

We had hundreds attending the service at St Edward's Church in Romford Market Place, and I was very proud to see so many people of different ages and backgrounds taking part.

They included our wonderful young cadets, veterans and standard bearers, voluntary organisations and groups, community leaders and many more. It was a very moving service, followed by an enjoyable reception in the Church Hall.

Meanwhile, the Mayoress and I had the great pleasure of attending a production of the award-winning play 'A Wing and A Prayer' at the Queen's Theatre in Hornchurch last week. It follows the heroic exploits of young pilots based at the air field in Hornchurch, as well as the lives of their families and loved ones.

We'd first seen this wonderful musical last year and had been so moved by it, I recommended that the Lightnin' Drama Group perform it at the Queen's, so as many local residents can see it as possible. I'm delighted to say that both shows at the Queen's were sell-outs.

I have also recently been handing out prizes to local young artists who have impressed me with their work, both in a borough-wide competition for primary school pupils, and a separate exhibition for local children with autism.

On Monday, we played host to the Health Secretary Andrew Lansley, who came to Romford to officially open our new social care help and advice facility called Care Point, in South Street.

And this Sunday should see the installation of a new Visitor's Centre, also in South Street. This will be officially opened in the near future to coincide with the launch of a visitor's guide called 'Discover Havering', promoting all the wonderful attractions around this borough.

Finally, please don't forget that we have got the Mayor's Civic Dinner in Romford on March 10, which promises to be a wonderful evening full of entertainment, while also raising funds for the Mayor's charities.

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RESIDENTS' ASSOCIATION GROUP BUDGET AMENDMENTS 2012/13+

By 2014/15 £'000	134			134
2012/13 £'000	134			134
BUDGET SAVINGS	RA1s Review of Special Responsibility Allowances Reduction of allowances for Cabinet, Overview & Scrutiny and other committees/positions by reviewing structure and number of positions.			Total
	Ā			
By 2014/15 £'000	40	30	64	134
By 2012/13 2014/15 £'000 £'000	20	30	84	134
BUDGET PRESSURES	RA19 Car Parking Charges in Parks Reverse the decision to impose car parking charges in Cottons, Lodge Farm and Upminster Parks (As per Cabinet Report 13.7.11, item 8, app.4)	RA2g Christmas/New Year Parking Arrangements In order to boost business and promote our local economy, this proposal will allow the first two hours of parking free of charge in all council managed car parks across the borough. Charges beyond that time period will be as per existing schedule. Effective weekend of 15th/16th December, weekend of 22nd/23rd December then from 24th December through to 1st January inclusive. An assessment of associated costs (enforcement, /ticket machine adaptations, etc) has been built into the figure (£5k) and will be subject to a detailed analysis before implementation.	RA3g Roads & Pavements Further investment in repairing defective footways, potholes and associated Streetcare works. Level of investment and detailed plans to be confirmed once costing of Christmas/New Year parking finalised	Total

APPENDIX 3 (Minute 80)

Members' Allowances Scheme

Agreed at the meeting of the Council on 22nd February 2012. The new Scheme is agreed with effect from 1st April 2012 and the revocation of the Members' Allowance Scheme (2011) is effective from 31st March 2012.

The Council of the London Borough of Havering in exercise of the powers conferred by the Local Authorities (Members Allowances) (England) Regulations 2003 hereby makes the following scheme:

- This scheme may be cited as the Havering London Borough Council Members' Allowance Scheme. The new scheme shall have effect from 1st April 2012.
- In this scheme, "councillor" means a councillor of the London Borough of Havering and "year" means the period ending on 31st March 2013 and any period of 12 months ending on 31st March in any year after 2013.
- 3 Basic allowance (Schedule 1)

Subject to paragraphs 7 and 12, for each year a basic allowance of £10,208 shall be paid to each councillor.

4 Special responsibility allowance (Schedule 1)

- (a) For each year a special responsibility allowance shall be paid to those councillors who hold the special responsibilities in relation to the Council that are specified in schedule 1 to this scheme.
- (b) Subject to paragraph 7, the amount of each such allowance shall be the amount specified against that special responsibility in that schedule.
- (c) When a councillor would otherwise be entitled under the scheme to more than one special responsibility allowance, then the entitlement shall instead be only to one of them, being the one attracting the higher rate.
- (d) Where a member is also a Member of another Authority, that Member may not receive allowances from more than one Authority in respect of the same duties.

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5 Child and dependent care allowance

These expenses are expected to be met from the Basic Allowance.

6 Renunciation

A councillor may by notice in writing given to the Group Director Finance and Commerce elect to forego any part of his/her entitlement to an allowance under this scheme.

7 Part-year entitlements

- (a) The provisions of this paragraph shall have effect to regulate the entitlements of a councillor to basic and special responsibility where, in the course of a year, this scheme is amended or that councillor becomes, or ceases to be, a councillor, or accepts or relinquishes a special responsibility in respect of which a special responsibility allowance is payable.
- (b) If an amendment to this scheme changes the amount to which a councillor is entitled by way of a basic allowance or a special responsibility allowance, then in relation to each of the periods:
 - (i) beginning with the year and ending with the day before that on which the first amendment in that year takes effect, or
 - (ii) beginning with the day on which an amendment takes effect and ending with the day before that on which the next amendment takes effect, or (if none) with the year.

The entitlement to such an allowance shall be to the payment of such part of the amount of the allowance under this scheme as it has effect during the relevant period as bears to the whole the same proportion as the number of the days in the period bears to the number of days in the year.

- (c) Where the term of office of a councillor begins or ends otherwise than at the beginning or end of a year, the entitlement of that councillor to a basic allowance shall be to the payment of such part of the basic allowance as bears to the whole the same proportion as the number of days during which his/her terms of office subsists bears to the number of days in that year.
- (d) Where this scheme is amended as mentioned in paragraph 7(b), and the term of office of a councillor does not subsist throughout the period mentioned in paragraph 7(b)(i), the entitlement of any

such councillor to a basic allowance shall be to the payment of such part of the basic allowance referable to each such period (ascertained in accordance with that paragraph) as bears to the whole the same proportion as the number of days during which his/her term of office as a councillor subsists bears to the number of days in that period.

- (e) Where a councillor has during part of, but not throughout, a year such special responsibilities as entitle him or her to a special responsibility allowance, that councillor's entitlement shall be to payment of such part of that allowance as bears to the whole the same proportion as the number of days during which he or she has such special responsibilities bears to the number of days in that year.
- (f) Where this scheme is amended as mentioned in paragraph 7(b), and a councillor has during part, but does not have throughout the whole, of any period mentioned in paragraph 7(b)(i) of that paragraph any such special responsibilities as entitle him or her to a special responsibility allowance, that councillor's entitlement shall be to payment of such part of the allowance referable to each such period (ascertained in accordance with that paragraph) as bears to the whole the same proportion as the number of days in that period during which he or she has such special responsibilities bears to the number of days in that period.

8 Travelling and Subsistence (Schedule 2)

- (a) Members can claim travelling expenses for travelling outside of the Borough on official Council business as set out in Schedule 2.
- (b) Members can claim subsistence expenses on official Council business when outside of the Borough as set out in schedule 2.

9 Claims and payments

- (a) Payments shall be made in respect of basic and special responsibility allowances, subject to paragraph 8(b), in instalments of one-twelfth of the amount specified in this scheme on the last working day of each month.
- (b) Where a payment of one-twelfth of the amount specified in this scheme in respect of a basic allowance or a special responsibility allowance would result in the councillor receiving more than the amount to which, by virtue of paragraph 7, he or she is entitled, then payment shall be restricted to such amount as will ensure that

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no more is paid than the amount to which he or she is entitled.

(c) Payments in respect of Travel and Subsistence shall be made to the Councillor on receipt of a claim form with supporting receipts/vouchers. Claims must be made within three months of the claim arising.

10 Pension Scheme

No Member in the scheme is entitled to apply for inclusion in the Pension Scheme.

11 Financial Limits

The Group Director Finance and Commerce will arrange for the budget for members Allowances to be monitored to ensure that budgetary issues are reported to Members.

12 Increases in Allowances

Basic Allowances as quoted will be updated for 2012/13 by the 2012/13 increases as agreed under the annual Local Government Pay Settlement of the Joint Negotiating Committee for Chief Officers of Local Authorities or its replacement under the local pay agreement. The amounts so calculated are to be rounded up to be divisible for payment purposes.

The amended basic allowance will be found on the Internet once any annual % uplifts have been agreed.

The Travelling and Subsistence allowances will be increased in line with the increase in officer rates.

13 Suspension of Basic and Special Responsibility Allowance

Where a Member is suspended or partially suspended from his responsibilities or duties as a Member of the Authority in accordance with Part III of the Local Government Act 2000, or Regulations made under that part, the part of Basic and Special Responsibility allowance payable to him in respect of the period for which he is suspended or partially suspended will be withheld by the Authority..

14 Mayor and Deputy

The Mayor and Deputy Mayor allowance covers the cost of all Mayoral activities such as clothing, personal expenses and sundry expenses -

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including items such as attendance at dinners, raffle tickets, sponsorship and donations.

The Mayor and Deputy Mayor will be responsible for all such payments via the SRA, which will be taxed. The Council will meet the cost of:

- the Mayor's "At Home" and other Havering Civic receptions, award pins and certificates at the civic award ceremony;
- medals, certificates and frames in the event of there being any ceremony associated with Honorary Alderman/Freeman of the Borough awards;
- gifts given on behalf of the Council in reciprocation or gifts initiated by the Council for promotional purposes;
- maintaining and provisioning the beverage machine in the Parlour;
- postage costs and all costs associated with the Mayoral transport, robes etc.

15 **Co-Optees Allowances**

The standard rate of allowance for statutory co-optees is £117 per meeting attended.

Co-optees will be reimbursed for all travel costs in accordance with the above, whether the travel is within or outside the Borough, but co-optees should not be paid subsistence.

16 **Note**

- (a) The Council is required to keep a record of the payments made by it in accordance with this scheme.
- (b) The record is required to be available for inspection at all reasonable times free of charge by any local government elector for the borough who may make a copy of any part of it.
- (c) The Council is also required to arrange publication of the total sums paid in each year to each member in respect of basic and special responsibility allowances.
- (d) The Council is required to arrange publication of the Scheme when approved.

Schedule 1: Members' allowances

Category of Allowance	Amount Per Member £	
Basic Allowance	10,208	
Special Responsibility Allowances:		
Leader of the Council	51,191	
Deputy Leader of the Administration	35,705	
Cabinet Members	32,705	
Leader of Principal Opposition	18,000	
Leader of Principal Minority Opposition	6,390	
Leader of Minority Opposition	2,227	
Deputy Leader of Principal Opposition	3,825	
Mayor	14,418	
Deputy Mayor	7,650	
Overview and Scrutiny Committees Chairmen	14,418	
Licensing and Regulatory Services Committee Chairmen	20,430	
Audit, Pension, Highways, Governance,Committee Chairmen	7,650	

NOTES: The basic allowance will be uplifted each year in accordance with paragraph 12.

Schedule 2: Travel and Subsistence

Travelling expenses can only be claimed for travel outside of the borough on official Council business. The rules and entitlements for reimbursement of travel outside the Borough are the same as those for Officers

Subsistence allowances are only payable for official Council business outside the Borough where the duties entail an overnight stay or working outside 'normal office hours'. Members will be reimbursed actual expenditure incurred up to the maximum of the rates set for Officers

Allowances are payable on the basis of expenditure incurred and receipts must be submitted to support claims for subsistence allowances and travel costs

Travel and subsistence arrangements for key events, e.g. Town Twinning will be set in line with the above. However, taking account of the practicalities of

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arrangements, these will be set out and documented by the Group Director Finance and Commerce, prior to each event and be agreed with the Cabinet Member for Resources.

VOTING RECORD

DIVISION NUMBER:	1	2	3	4	5
		_		-	
The Mayor [Cllr. Melvin Wallace]	0	0	0	0	0
The Deputy Mayor [Cllr. Lynden Thorpe]	×	~	×	×	~
CONSERVATIVE GROUP					
Cllr. Michael White	×	<i>y</i>	×	×	~
Cllr. Michael Armstrong Cllr. Robert Benham	×	~	×	×	~
Cllr. Becky Bennett	×	~	×	×	· ·
Cllr. Sandra Binion	Α	Α	Α	Α	Α
Cllr. Jeff Brace	×	~	×	×	~
Cllr. Wendy Brice-Thompson	×	~	×	×	~
Cllr. Dennis Bull	×	~	×	×	~
Cllr. Andrew Curtin	×	~	X	×	~
Cllr. Osman Dervish	×	V	X	X	•
Cllr. Ted Eden	×	<i>y</i>	×	×	~
Cllr. Roger Evans Cllr. Georgina Galpin	×	,	×	×	,
Clir. Peter Gardner	×	~	×	×	-
Cllr. Lesley Kelly	×	~	×	×	~
Cllr. Steven Kelly	×	~	×	×	~
Cllr. Pam Light	×	~	×	×	~
Cllr. Robby Misir	×	~	×	×	~
Cllr. Eric Munday	×	~	X	X	~
Clir. Barry Oddy	×	•	×	×	· ·
Cllr. Frederick Osborne Cllr. Gary Pain	×	~	×	×	~
Cllr. Roger Ramsey	×	,	×	×	,
Clir. Paul Rochford	×	~	×	×	~
Cllr. Geoffrey Starns	×	~	×	×	~
Cllr. Billy Taylor	×	~	×	×	~
Cllr. Barry Tebbutt	×	~	×	×	~
Cllr. Frederick Thompson	×	~	×	×	~
Cllr. Linda Trew	×	~	X	X	~
Clr Kaith Walle					
Cllr. Keith Wells	×	· · ·	X	X	
Clir. Neith Wells Clir. Damian White	×	~	×	×	~
Cllr. Damian White					
Cllr. Damian White RESIDENTS' GROUP	×	~	×	×	~
Cllr. Damian White RESIDENTS' GROUP Cllr. Clarence Barrett	×	0	×	×	0
Cllr. Damian White RESIDENTS' GROUP Cllr. Clarence Barrett Cllr. June Alexander Cllr. Nic Dodin Cllr. Brian Eagling	×	0 0 0	×	×	0 0 0
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Cllr. Damian White RESIDENTS' GROUP Cllr. Clarence Barrett Cllr. June Alexander Cllr. Nic Dodin Cllr. Brian Eagling Cllr. Gillian Ford Cllr. Linda Hawthorn Cllr. Barbara Matthews	×	0 0 0 0 0 A 0	×	×	0 0 0 0 0 A 0
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REPORT OF THE GOVERNANCE COMMITTEE

PAY POLICY STATEMENT, 2012/13

The Localism Act 2011 requires the Council to prepare a pay policy statement by the 31 March each year before it comes into force. The pay policy statement must be approved by a full meeting of the Council and published on the Council's website.

The Council's pay policy statement must set out:

- The remuneration of the its Chief Officers
- The remuneration of its lowest-paid employees
- The relationship between the remuneration of its Chief Officers and its other employees

Under the Localism Act 2011, Chief Officers in Havering are defined as the following roles:

- Chief Executive
- Group Directors
- Assistant Chief Executive/Assistant Director
- Heads of Service
- Joint Director for Public Health

The Council's draft Pay Policy Statement 2012/13 is attached appended.

The Committee RECOMMENDS to Council that the Pay Policy Statement, 2012/13 be approved.

Council, dd mmmm 201y

London Borough of Havering

Pay Policy Statement 2012/13

1. Introduction

- 2. This pay policy statement is produced in accordance with Chapter 8 of the Localism Act 2011 which requires the Council to prepare a pay policy statement by the 31 March each year before it comes into force.
- 3. This pay policy statement was approved by a meeting of Havering Council on 28 March 2012. It is made available on the Council's website which also includes separately published data on salary information relating to the Council's senior management team.
- 4. Under the Localism Act 2011, the Council's pay policy statement must set out:
 - a. the remuneration of its chief officers
 - b. the remuneration of its lowest-paid employees
 - c. the relationship between:
 - i. the remuneration of its chief officers and
 - ii. the remuneration of its employees who are not chief officers
- 5. Under the Localism Act 2011, Chief Officers in Havering are defined as the following roles:
 - a. Chief Executive
 - b. Group Directors (currently x 4)
 - c. Assistant Chief Executive/Assistant Director (x2)
 - d. Heads of Service (x 16)
 - e. Joint Director for Public Health
- 6. This pay policy statement excludes staff in schools.
- 7. The Council's next pay policy statement will be for the year 2013/14 and will be submitted to a meeting of Havering Council for approval by 31 March 2013.
- 8. Remuneration of Chief Officers
- 9. Chief Executive
- 10. The Chief Executive is the Council's Head of Paid Service.

- 11. The Chief Executive is paid on a spot salary. As at 31 March 2012, the annual Full Time Equivalent spot salary is £163,920pa. The spot salary is increased in accordance with the Joint Negotiating Committee for Chief Executives of Local Authorities with effect from 1st April each year. Although not yet determined, the award for 1st April 2012 is likely to be 0%.
- 12. The Chief Executive is entitled to receive a separate Returning Officer fee in respect of elections. The approach to the setting of these fees is set out in Appendix 1.
- 13. The Chief Executive receives no bonuses, overtime or any other additional salary payments.
- 14. Group Directors
- 15. The Council is currently operating on interim management arrangements for Group Directors. The substantive role of the Group Director Social Care & Learning was temporarily split following the departure of the previous postholder. This is because the Council has an extremely high level of transformation work on hand to deliver budget savings and because of the additional work required due to the imminent changes in the health system which will include the Council taking on additional responsibilities.
- 16. The current 4 Group Directors are:

Group Director: Finance & Commerce Group Director: Adults and Health Group Directors: Children's Services Group Director: Culture & Community

- 17. The current 4 Group Directors are paid on a grade comprising the following 6 incremental points and annual Full Time Equivalent salaries, as at 31 March 2012:
 - a. £113,750
 - b. £117,000
 - c. £120,250
 - d. £123,500
 - e. £126,750
 - f. £130,000

- 18. The substantive vacant role of Group Director: Social Care & Learning is paid on a grade comprising the following 6 incremental points and annual Full Time Equivalent salary, as at 31 March 2012:
 - a. £126,875
 - b. £130,500
 - c. £134,125
 - d. £137,750
 - e. £141,375
 - f. £145,000
- 19. The value of the incremental points for the 2 Group Director grades are increased in accordance with the Joint Negotiating Committee for Chief Officers of Local Authorities with effect from 1st April each year. Although not yet determined, the award for 1st April 2012 is likely to be 0%.
- 20. Progression through the incremental points of the grade is subject to annual incremental progression.
- 21. The Council's statutory chief officer roles currently undertaken by Group Directors are detailed below. No additional payments are made in respect of these roles:

Section 151 (Finance): Group Director: Finance & Commerce Children's Services: Group Director: Children's Services Adults Social Services: Group Director: Adults & Health

- 22. Group Directors are entitled to receive a separate Deputy Returning Officer fee in respect of elections. The approach to the setting of these fees is set out in Appendix 1.
- 23. Group Directors receive no bonuses, overtime or any other additional salary payments.
- 24. <u>Assistant Chief Executive: Legal & Democratic Services/Assistant Director: Commissioning</u>
- 25. The Assistant Chief Executive: Legal & Democratic Services and Assistant Director: Commissioning are paid on a grade comprising the following 6 incremental points and annual Full Time Equivalent salaries, as at 31 March 2012:
 - a. £91,875
 - b. £94,500
 - c. £97,125
 - d. £99,750

- e. £102,375
- f. £105,000
- 26. The value of the incremental points is increased in accordance with the Joint Negotiating Committee for Chief Officers of Local Authorities with effect from 1 April each year. Although not yet determined, the award for 1 April 2012 is likely to be 0%.
- 27. Progression through the incremental points of the grade is subject to annual incremental progression.
- 28. The Assistant Chief Executive: Legal & Democratic Services is the Council's Statutory Monitoring Officer. No additional payments are made in respect of this role.
- 29. The Assistant Chief Executive: Legal & Democratic Services is entitled to receive a separate Deputy Returning Officer fee in respect of elections. The approach to the setting of these fees is set out in Appendix 1.
- 30. Heads of Service
- 31. The 16 Heads of Service are:

Head of Asset Management

Head of Business Systems

Head of Development & Building Control

Head of Internal Shared Services

Head of Finance & Procurement

Head of People & Change

Head of Adult Social care

Head of Children & Young People

Head of Learning & Achievement

Head of Communications

Head of Customer Services

Head of Culture & Leisure

Head of Housing & Public Protection

Head of Regeneration, Policy & Planning

Head of Streetcare

Head of Legal Services

32. The 16 Heads of Service are paid on one of the following 3 grades comprising the following incremental points and annual Full Time Equivalent salaries, as at 31 March 2012:

HoS3

- a. £70,125
- b. £72,720
- c. £75,318
- d. £77,919

HoS2

- a. £75,354
- b. £78,147
- c. £80,934
- d. £83,724

HoS1

- a. £82,947
- b. £86,022
- c. £89,085
- d. £92,160
- 33. The value of the incremental points for the 3 Head of Service grades are increased in accordance with the Joint Negotiating Committee for Chief Officers of Local Authorities with effect from 1 April each year. Although not yet determined, the award for 1 April 2012 is likely to be 0%.
- 34. Progression through the incremental points of the grades is subject to annual incremental progression.
- 35. The Head of Finance & Procurement receives an additional annual allowance of £5,000 in respect of Deputy Statutory Section 151 (Finance) responsibilities.
- 36. The Head of Legal Services receives an additional annual allowance of £5,000 in respect of Deputy Statutory Monitoring Officer responsibilities.
- 37. The Head of Children & Young People receives an additional Market Supplement payment equivalent to £10,000pa.
- 38. The Head of Internal Shared Services receives an additional Honorarium payment equivalent to £12,840pa.
- 39. The Head of Legal Services is entitled to receive a separate Deputy Returning Officer fee in respect of elections. The approach to the setting of these fees is set out in Appendix 1.

40. Two Heads of Service roles are shared with other authorities. The Head of Business Systems role is currently shared with the London Borough of Newham (the London Borough of Havering meets 50% of the costs). The Head of People & Change role is currently shared with Southend Borough Council (this partnership is due to end on 31 March 2012 – the London Borough of Havering meets 20% of the costs). Further details can be found on the London Borough of Newham and Southend Borough Council's websites.

41. Joint Director for Public Health

42. The appointment of the Acting Joint Director for Public Health is part of the collaborative work between the National Health Service and the Council. This is a transitional arrangement in preparation for the transfer of public health responsibilities from the National Health Service to the Council in April 2013. The post is paid on the VSM (Very Senior Manager) NHS scale with an annual Full Time Equivalent salary, as at 31 March 2012, of between £85,000 and £95,000. The Council funds 50% of the costs of this appointment.

43. Other Remuneration for Chief Officers

- 44. On appointment, Chief Officers will be placed on the appropriate incremental point within the appropriate grade having regard to the knowledge, skills and competencies of the individual as well as their current and previous salary levels.
- 45. The Council does not operate a performance related pay scheme or other bonus schemes for Chief Officers.
- 46. Chief Officers are not entitled to payment for any other charges, fees or allowances.
- 47. Chief Officers are not entitled to any benefits in kind as a result of their office or employment.
- 48. All officers (including Chief Officers) who are within 3 years of retirement and have completed 25 years service within Local Government by the date of their retirement and have been continuously employed by the Council since 24 September 1997 are entitled to receive a salary plusage payment during their final 3 years employment with the Council. The payment is based on 0.2% and 0.3% of substantive salary for each year of Local Government service and each year of continuous service with the Council respectively.
- 49. The Council's policies regarding how the Council exercises the various employer discretions provided by the Local Government Pension Scheme

- (LGPS) are set out at Appendix 2. These discretions are applied equally to Chief Officers and the Council's other employees. Chief Officers are not entitled to any other increase in or enhancement of pension entitlement as a result of a resolution of the authority.
- 50. On ceasing to be employed by the Council, Chief Officers (and the Council's other employees) will only receive compensation:
 - a. in circumstances that are relevant (eg redundancy) and
 - b. that is in accordance with our published policies regarding the various employer discretions provided by the LGPS and/or
 - c. that complies with the specific terms of any compromise agreement
- 51. All directly employed staff, whether permanent or fixed term, will be paid via the Council's payroll system and subject to deduction of tax and national insurance in accordance with PAYE regulations.
- 52. Remuneration of the Council's Other Employees and the Council's Lowest Paid Employees
- 53. The Council uses the following grading structures to pay its other employees:
 - NJC for Local Government Employees
 - Soulbury Committee
 - JNC for Youth & Community Workers
 - School Teachers Pay & Conditions
- 54. The grades, incremental points and annual Full Time Equivalent salaries, as at 31 March 2012, associated with these grading structures are detailed at Appendix 3.
- 55. The remuneration of the Council's other employees also includes the payments/allowances detailed at Appendix 4.
- 56. For the purpose of this pay policy statement the Council's lowest paid employees are defined as those paid at Scale 1, spinal point 4 of the NJC for Local Government Employees for which the annual Full Time Equivalent salary, as at 31 March 2012 is £14,697. The Council currently has 2 employees at this level.
- 57. For the purposes of this pay policy statement the Council's median paid employee is paid at Scale 6, spinal column point 26 of the NJC for Local Government Employees for which the annual Full Time Equivalent salary, as at 31 March 2012 is £23,970.

- 58. Relationship between the remuneration of the Council's top earner, its lowest paid employees and other employees
- 59. Although the Council does not have a policy regarding the ratio between the remuneration of its top earner, its lowest paid employees and other employees, the current ratios are (based upon the part-year to January 2012) detailed below.

Top Earner: Lowest Paid Employee 1:11.1
Top earner: Median Paid Employee 1:6.8

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Appendix 1

Approach to the Setting of Returning Officer/Deputy Returning Officer Fees

Local Elections

Returning Officer fees are paid in accordance with the scale of fees agreed by the Leaders Committee of London Councils. The fees are funded by the Council which provides a budget every fourth year for running local elections. Fees for Deputy Returning Officer roles are paid by the Returning Officer from a budget allocated for clerical assistance and vary in accordance with duties and responsibilities undertaken.

Greater London Authority Elections

Returning Officer fees are set by the Greater London Returning Officer. The fees are funded by the Greater London Authority. Fees for Deputy Returning Officer roles are paid by the Returning Officer from a budget allocated for clerical assistance and vary in accordance with duties and responsibilities undertaken.

European Parliamentary and Parliamentary Elections and National Referenda

Returning Officer fees are set by the Central Government usually through the publication of a Statutory Instrument. The fees are funded by Central Government. Fees for Deputy Returning Officer roles are paid by the Returning Officer from a budget allocated for clerical assistance and vary in accordance with duties and responsibilities undertaken.

Appendix 2

Local Government Pension Scheme Discretions

The Local Government Pension Scheme Regulations

(as amended)

Statement of Policy (July 2009)

The Council has made decisions under the above Regulations, which have resulted in the following policies being adopted. (Please note the above Regulations only apply to employees of the Council who are eligible to be members of the Local Government Pension Scheme (LGPS) **they do not apply to teachers**).

Flexible Retirement

Changes have recently been made to the rules of the Local Government Pension Scheme allowing scheme members (and employers) to consider the option of flexible retirement. This regulation allows employees over 50 who have reduced their grade or hours to receive immediate pension benefits whilst still working.

The Council has decided to allow flexible retirement in cases where there is no or minimal cost to the Council subject to careful consideration of the detailed merits of each individual case taking into account the Council's financial position at the time.

Elections for early retirement (with or without a reduction).

Elections made under this Regulation by members aged less than 60 are ineffective without the consent of the employing authority or former employing authority. The Council has decided to consider consent to such elections where cost savings apply which are at least equal to the compensatory lump sum payment required to be paid into the Pension Fund to cover the cost of the early retirement.

Increase of total membership of members leaving employment at or after age 50

This Regulation allows the Council to resolve to increase an employee's pension membership as an alternative to awarding compensatory added years under the Compensation Regulations. The Council has decided not to exercise this discretion.

Increase of total membership for new members

This Regulation allows the Council to resolve to increase a new employee's pension membership within 6 months of them joining the Local Government Pension Scheme. The Council has decided that in general this discretion will not be exercised, having regard to the likely cost.

Establishment of shared cost AVC scheme (SCAVCs)

This Regulation allows the Council to resolve to establish a SCAVC scheme whereby the Council contributes as well as the member. The Council has decided not to exercise this discretion on cost grounds.

Abatement of retirement pensions in new employment

This Regulation requires the Council to formulate and keep under review their policy concerning abatement (that is, the extent, if any, to which the amount of retirement pension payable to a member should be reduced (or whether it should be extinguished) where the member has entered a new employment with a Scheme employer, other than one in which he is eligible to belong to a teachers scheme). The Council has decided that where this Regulation applies the retirement pension will be abated or reduced.

Appendix 3 Grading Structures for the Council's Other Employees

NJC for Local Government Employees

Spinal Po	oint Pay		
	£		
4	14,697	Administrativ	ve, Professional, Technical & Clerical Staff
5	14,814	Grade	Spinal Point Range
6	14,940	APTC 1	4-11
7	15,216	APTC 2	11-13
8	15,615	APTC 3	14-17
9	16,005	APTC 4	18-21
10	16,290	APTC 5	22-25
11	16,482	APTC 6	26-28
12	16,794	SO1	29-31
13	17,196	SO2	32-34
14	17,484		
15	17,808	Principal Off	icers
16	18,195	Grade	Spinal Point Range
17	18,582	PO1	33-36
18	18,915	PO2	35-38
19	19,563	PO3	38-41
20	20,205	PO4	41-44
21	20,877	PO5	44-47
22	21,375	PO6	46-49
23	21,951	LP07(a)	49-52
24	22,608	LP07(b)	50-53
25	23,277	LP07(c)	51-54
26	23,970	LP08(a)	55-58

27	24,711	LP08(b)	56-59	
28	25,455	LP08(c)	57-60	
29	26,400	LP08(d)	58-61	
30	27,225	LP08(e)	59-62	
31	28,032	LP08(f)	60-63	
32	28,800	LP08(g)	61-64	
33	29,601	LP08(h)	62-65	
34	30,390	LP08(i)	66-70	
35	30,987			
36	31,761	Residential Work	cers ** - see below	
37	32,607	Grade	Spinal Point Range	
38	33,510	Grade 1/2	4-19	
39	34,542	Grade 3	18-23	
40	35,418	Grade 4	22-27	
41	36,306	Grade 5	25-30	
42	37,179	Grade 6	28-31	
43	38,070	Grade 7	31-34	
44	38,961	Grade 8	34-37	
45	39,789	Grade 9	37-40	
46	40,716			
47	41,610	Residential Hom	e Workers	
48	42,498	Grade	Spinal Point Range	
49	43,368	1	6 & 8	
50	44,262	2	10-12	
51	45,153	3	13-15	
52	46,050	NRHW 4	16-17	
53	46,962	Cook's Grade	11-13	
54	47,907			

55	48,876	Day Centre Officers			
		(for people with learning disabilities)			
56	49,836	Grade Spinal Point Range			
57	50,790	Level 1 16-24			
58	51,741	Level 2 20-26			
59	52,704				
60	53,655	Social Workers Spinal Point Range			
61	54,609	22-36			
62	55,572	Minimum entry point for social worker (unqualified) is scp 22			
63	56,529	Minimum entry point for social worker (qualified) is scp 24			
64	57,477	Review point for social worker (unqualified) is scp 27			
65	58,440	Review point for social worker (qualified) is scp 29			
66	59,667	Maximum point for social worker (unqualified) is scp 35			
67	60,915				
68	62,187				
69	63,498				
70	64,827				

** Residential Workers (W)

(inc weekend enhancement)

1/2 (W) SP 6-19 / BAR / 21

3 (W) SP 20-23 / BAR / 25

4 (W) SP 24-27 / BAR / 29

5 (W) SP 27-30 / BAR / 32

6 (W) SP 30-33

7 (W) SP 33-36

8 (W) SP 36-39

9 (W) 39-42

Residential Benchmark: Grade SP22-26 / BAR / 28

Soulbury Committee

Educational Improvement Professionals

Spine F	Point £		Spine Point	£	Spine Point £
1	32,353	18	51,837	35	69,228
2	33,512	19	52,969	36	70,337
3	34,606	20	53,554	37	71,427
4	35,714	21	54,679	38	72,529
5	36,817	22	55,658	39	73,616
6	37,920	23	56,738	40	74,702
7	39.079	24	57,705	41	75,795
8	40,192	25	58,741	42	76,885
9	41,491	26	59,749	43	77,975
10	42,649	27	60,781	44	79,071
11	43,792	28	61,827	45	80,164
12	44,899	29	62,876	46	81,257
13	46,152	30	63,924	47	82,356
14	47,269	31	64,961	48	83,446
15	48,503	32	66,016	49	84,539
16	49,620	33	67,071	50	85,632
17	50,739	34	68,151		

Trainee Educational Psychologists

Spine	Point	£
1	21,801	
2	23,397	
3	24,991	
4	26,587	
5	28,182	
6	29,777	

Assistant Educational Psychologists

Point	£
26,799	
27,893	
28,988	
30,076	
	26,799 27,893 28,988

Educational Psychologists - Scale A

Spin	e Point £		Spine Point	£
1	33,934	7	44,165	
2	35,656	8	45,786	
3	37,378	9	47,305	
4	39,100	10	48,825	
5	40,822	11	50,243	
6	42,544			

Senior & Principal Educational Psychologists

Spine Point £			Spine Point	£
1	42,544	10	54,085	
2	44,165	11	55,159	
3	45,786	12	56,255	
4	47,305	13	57,370	
5	48,825	14	58,447	
6	50,243	15	59,575	
7	50,825	16	60,693	
8	51,912	17	61,818	
9	52,989	18	62,942	

Young People's Community Service Managers

Spine	Point £		Spine Point	£
1	33,555	13	46,633	
2	34,653	14	47,731	
3	35,751	15	48,831	
4	36,871	16	49,933	
5	38,009	17	51,042	
6	39,120	18	52,142	
7	40,256	19	53,237	
8	41,547	20	54,355	
9	42,258	21	55,496	
10	43,357	22	56,661	
11	44,450	23	57,851	
12	45,546	24	59,066	

JNC for Youth & Community Workers

Support Worker Level

Spine	e Point £	Spine	Point £
1	14,143	10	19,636
2	14,733	11	20,591
3	15,324	12	21,525
4	15,917	13	22,489
5	16,509	14	23,485
6	17,100	15	24,166
7	17,697	16	24,875
8	18,291	17	25,574
9	19,047		

Grade Spin	e Points	Grade Spine	Points Points	Grade Spine	<u>Points</u>
First Level		Second Leve	el	Second Level (Contd	.)
YSW 11	1-4	YSW 21	7-10	YSW 25	11-14
YSW 12	2-5	YSW 22	8-11	YSW 26	12-15
YSW 13	3-6	YSW 23	9-12	YSW 27	13-16
		YSW 24	10-13	YSW 28	14-17

Professional Level

Spine F	Point £	Spine F	Point £
11	20,591	21	28,461
12	21,525	22	29,352
13	22,489	23	30,219
14	23,485	24	31,091
15	24,166	25	31,968
16	24,875	26	32,847
17	25,574	27	33,726
18	26,279	28	34,613
19	26,975	29	35,496
20	27,673	30	36,377
Grade	Spine Points	Grade	Spine Points
YPR 1	11-14	YPR 10	20-23
YPR 2	12-15	YPR 1	1 21-24
YPR 3	13-16	YPR 12	2 22-25
YPR 4	14-17	YPR 13	3 23-26
YPR 5	15-18	YPR 14	1 24-27
YPR 6	16-19	YPR 15	5 25-28

YPR 9 19-22

YPR 7 17-20

YPR 8 18-21

School Teachers Pay & Conditions

YPR 16 26-29 YPR 17 27-30

Main Pay Scale £ M1 25,117

M2 26,674 M3 28,325

M4 30,080

M5 32,630

M6 35,116

Upper Pay Scale £

U1 37,599

U2 38,991 U3 40,433

Additional Payments for Class Teachers £

TLR 2 min 2,535
TLR 2 max 6,197
TLR 1 min 7,323
TLR 1 max 12,393
SEN min 2,001
SEN max 3,954

Unqualified Teachers £

1 18,789 2 20,629

- 3 22,470
- 4 24,311
- 5 26,150
- 6 27,992

Excellent Teachers £

Min 43,668 Max 56,061

Leader	ship Scale £	Leade	ship Scale £	Leader	ship Scale £
L1	40,433	L16	57,277	L31	81,274
L2	41,373	L17	58,526	L32	83,215
L3	42,328	L18	59,925	L33	85,213
L4	43,314	L19	61.338	L34	87,246
L5	44,318	L20	62,784	L35	89,337
L6	45,351	L21	64,264	L36	91,473
L7	46,496	L22	65,782	L37	93,679
L8	47,499	L23	67,338	L38	95,921
L9	48,609	L24	68,934	L39	98,185
L10	49,784	L25	70,575	L40	100,565
L11	50,993	L26	72,247	L41	103,003
L12	52,106	L27	73,962	L42	105,502
L13	53,335	L28	75,725	L43	108,070
L14	54,583	L29	77,525		
L15	55,869	L30	79,381		

Appendix 4

Additional Payments/Allowances for Other Employees

The following additional payments/allowances are paid to employees other than Chief Officers.

Accelerated Increments
Additional Allowance
Additional Hours
Advance of Pay
Bank Holiday Enhanced

Callout Allowance

Casual Pay
Civil Weddings
Contractual overtime

Dog money

Electoral registration
Enhanced payments
Essential Car Lump Sum

Excess Leave FE Lecturer Pay

Fee First Aid

GTC Payment
Gritting Allowance

Holiday Pay Honorarium Invigilation

Laundry Allowance Leave Not Taken

Lettings

London Allowance Market Supplement New Starter Arrears

Night rates

Noise abatement

Occupational maternity pay

Occupational sick pay

Out of school activity

Overtime

Pay adjustment Protected rate

Redeployment payment Relocation expenses

Salary Offset Session payment Shift payment Sleep in allowance

Oralit alicate

Split duty

Standby allowance Stat. adoption pay Stat. maternity pay Stat. paternity pay Stat. sick pay

Supply

Three year plusage Tool allowance Unsocial hours



REPORT OF THE GOVERNANCE COMMITTEE

CONTRACT PROCEDURE RULES - revisions

The Contract Procedure Rules (in Part 4 of the Council's Constitution) were revised and updated in 2008, as part of the review of the Constitution then undertaken.

A further review has recently been completed and the Committee is now invited to approve the revised version, as set out in the appendix. Items highlighted in red are the main changes to the Rules.

With the introduction of new technology the Council will be using the Oracle iprocurement module, an electronic form of ordering goods and services, this will become the default method of procurement across the Council, and therefore the rules have been changed to reflect this.

The Council has now developed Internal Shared Services, where the Operational Procurement team will be dealing with all procurements with an estimated value over £100k. The reason for this is that there are only 29 contracts on the contracts register which have a value of between £60k (previous value in the CPR's) and £100k and over 140 contracts over £100k. Therefore there needed to be a change to procedure and this is reflected in the Contract Procedure Rules.

The main changes to the Contract Procedure Rules have been highlighted in red italics in the appendix which covers areas of changes in values relating to contracts, how the rules will be enforced through i-procurement and the approach to Small and Medium Sized businesses and local businesses.

The Committee RECOMMENDS to Council that the revised Contract Procedure Rules (CPR's) be adopted.

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CONTRACT PROCEDURE RULES

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1 Introduction

Purpose

The purpose of these rules is to ensure that all Council contracts involving the Council are awarded:

- (a) in compliance with all relevant United Kingdom and European legislation including best value and EC procurement legislation
- (b) to ensure probity
- (c) to ensure value for money is obtained
- (d) to ensure efficient processes are in place
- (e) to maximise competition wherever possible
- (f) in accordance with best practice
- (g) to ensure a fair and transparent process
- (h) in a way which demonstrates an audit trail with evidence that there was a fair process and value for money was obtained.

Status

The Contract Procedure Rules (CPR's) provide the framework for the procuring of goods and services for the Council.

The CPR's ensure there are rules to govern how we procure goods and services to make the most effective and efficient use of resources to deliver best value for the Council and the local community.

The Rules identify what route to take when ordering goods and services for the Council and compliance with these rules is a requirement for all Council employees.

Requirements

All contracts will be awarded in accordance with these rules and the Financial Procedure Rules which are compulsory and with the relevant provisions of the Council's Procurement Framework. A contract is any order or purchase of goods, supplies, services or works.

All contracts will be awarded in accordance with all relevant United Kingdom and European legislation including best value and European procurement legislation.

No contract may be awarded unless there is sufficient budget available for the goods, supplies, services or works being procured and appropriate delegated authority to award the contract.

The person awarding the contract shall have a duty to ensure and demonstrate that the best value is obtained, having regard to the appropriate balance between quality and price.

Members of CMT, Assistant Chief Executive, Assistant Director and Heads of Service are responsible for ensuring that all:

- (a) contracts are awarded in accordance with these Rules
- (b) persons responsible for awarding contracts are familiar with the Council's Procurement Framework, familiarise themselves with its contents and attend relevant Council training as appropriate.
- (c) contracts over £100,000 are recorded on the Contracts Register maintained by the Operational Procurement Team using a Form L
- (d) contracts over £100,000 shall have a nominated Contract Monitoring Officer
- (e) contracts over £100,000 shall be signed and sealed by the Mayor via Legal and Democratic Services.

2 Contract Procedure

The relevant procedures set out in the Schedules to these Rules and in the Procurement Framework shall be followed for all contracts subject to European Procurement Rules. **All** contracts **will** be let in accordance with the relevant procedure as set out in Schedules A to K based on the value of the contract

3 Calculating the value of a contract

In calculating the value of the contract for the purposes of the competition requirement:

- (a) values are total lifetime contract values not annual values
- (b) values exclude VAT
- (c) values are to be aggregated for example, if there is a recurring need on an annual basis for supplies
- (d) An estimate shall be made of the total purchasing requirement/whole life costing/financial implications for example,

including ongoing maintenance and support costs. If there are variables which result in the estimate being a range of figures rather than a single figure, then the highest figure in the range will be the value of the contract for the purposes of these Rules.

- (e) The valuation shall include the value of possible contract extensions and possible additional options.
- (f) Where a contract is of indeterminate length the value of the contract shall be assessed on the basis of the maximum anticipated length of the contract.
- (g) Where a contract is for a number of organisations and the Council is the lead authority, then the value of the contract shall be the total value of the contract for all the organisations. If the Council is not the lead authority then the value of the contract for the purposes of these Rules shall be the value of just this Council's proportion of the contract. It is a breach of these Rules to deliberately divide up contracts to evade the need to follow a more complex/lengthy procurement procedure or evade the requirements of European or UK legislative requirements.

4 European procurement requirements

Thresholds

European procurement legislation shall be compiled with for all contracts above the following thresholds:

Type of contract	Threshold
Comicos	0.470.004
Services	£ 173,934
Supplies	£ 173,934
Works	£ 4,348,350

These thresholds will be revised every two years. The next revision will be January 2014.

5 Legal, procurement and technical support

Self Service

Staff should use the intranet self service in the first instance when a procurement is required. Once staff has obtained information on "How to procure" they MUST place their order through the oracle i-procurement system in conjunction with these rules.

Shared Services

Staff should contact the Shared Services for procurement related advice, support and guidance on matters that they are unable to find using the intranet self service.

Consulting Operational Procurement Team

The Operational Procurement Team **MUST** be advised at the outset via shared services on all contracts for a value of more than £100,000 and the advice of the Team must be sought to confirm that there are not existing contracts for similar goods or services in order to ensure that the European thresholds are not inadvertently breached.

Notifying Assistant Chief Executive Legal & Democratic Services

The Assistant Chief Executive Legal & Democratic Services shall be notified at the outset of all proposed contracts with a value of more than £174,000 in order to advise on applicability of EU rules, TUPE, best value and any other legislative requirements and to nominate a legal representative to the project team.

Notifying Technical Services

Technical Services should be notified of all proposed works contracts.

6 Requirements in relation to TUPE

Where a contract award for services may result in Council or contractor staff being affected – for example, by possible redundancy, relocation or transfer to the successful tenderer – the advice of the Head of Shared Services (re pensions), Head of People & Change and the Assistant Chief Executive Legal & Democratic Services must be obtained before commencement of the tender process. Details must be included in the pre-tender report to members referred to in rule 7.

7 Pre-tender report

All contracts with a value of more than £174,000 and less than £500,000 must be reported to the appropriate Head of Service, and over £500,000 to the Member of CMT for approval to commence the tendering process unless an exception set out in 7(c) applies. The report must set out:

- (a) the likely total cost and budget provision
- (b) the appropriate European procurement route
- (c) the proposed tendering strategy and timetable
- (d) the project team
- (e) a summary of best value issues and any service improvement requirements
- (f) application of TUPE
- (g) project risk assessment.

Contracts within the terms of reference of the Pension Committee may be dealt with by that Committee.

Contracts for the procurement of gas, electricity and water supplies for Council buildings including schools may proceed without a formal pretender report with the approval of the Group Director, Finance & Commerce.

8 Tender process

General

All tender processes shall be conducted in accordance with the requirements of these Rules (including the procedure set out in the relevant Schedule), the Financial Procedure Rules, European procurement rules (if applicable), the Procurement Framework.

All tenders that come under the EU rules must be advertised via the European Journal electronically. This will be done by the Operational Procurement team on the Councils behalf.

Where there is the need to initially assess the capability of tenderers to undertake a proposed contract or the list of potential tenderers exceeds 8, the relevant Head of Service may issue a Pre-Qualification Questionnaire (PQQ) to assess which potential tenderers should be included/ excluded provided that such PQQs are assessed using fair, appropriate and consistent evaluation criteria and that the process is fully documented. Guidance is available on the intranet.

The Invitation to Tender (ITT) for all contracts over £100,000 shall include the following information:

- (a) a description of the services, supplies or works sought
- (b) the procurement timetable
- (c) rules for submitting tenders
- (d) pricing mechanism
- (e) the relevant terms and conditions of contract
- (f) the evaluation criteria including weightings
- (g) the Council's view on the applicability of TUPE
- (h) Any other information necessary to prepare tenders

The lists of contractors maintained by Constructionline shall be preferred for the formation of shortlists of potential tenderers for all construction contracts with a value of less than £4,340,000 for buildings and roads maintained by the Council unless otherwise agreed by the relevant Group Director and the Assistant Chief Executive, Legal & Democratic Services

Evaluation criteria

The award of all contracts shall be based on fair and appropriate evaluation criteria in accordance with the Procurement Framework and the European procurement rules (if applicable). Full and complete written records of the evaluation process must be maintained by the service

Weightings (price/quality) and detailed criteria and scoring mechanisms must be set out in the Invitation to Tender

Number of Tenders/Quotes

The minimum number of tenders or quotes to be sought shall be as set out in the relevant Schedule unless these Rules or the Assistant Chief Executive Legal & Democratic Services approves otherwise.

Award

The tender or quotation accepted shall be the one which represents the best value for money for the Council overall, taking account of price, quality of service, risk to the Council and other benefits, as set out in the evaluation criteria chosen for the tender and as described in the Procurement Framework.

For all contracts to which EU procurement rules apply all tenderers must be notified of:

- (a) The evaluation criteria
- (b) Their score using the criteria
- (c) The winning score
- (d) An explanation why the winning tender scored more highly than the tenderers one
- (e) The identity of the winner of the contract.

For all other contracts with a value in excess of £100,000 all bidders must be notified of:

- (a) Their score in the evaluation
- (b) The winning score.

9 Procedure for submission and opening of tenders

Submitting tenders

Every invitation to tender shall state that no tender will be considered unless it is returned in plain, sealed packaging which bears the word "tender" followed by the contract name, reference number, if applicable, and closing date and time. The instructions shall clearly indicate that there must be no name or mark indicating the tenderers identity.

Returning tenders

All tenders with a likely value of more than £100,000 must be returned to Internal Shared Services Town Hall Main Road Romford Essex RM1 3RX

Late tenders shall not be considered without the written approval of the Assistant Chief Executive Legal & Democratic Services which must set out the justification for the decision.

Opening tenders

Tenders shall be kept secure and unopened until formal opening.

All tenders for a particular contract shall be opened together at one time, in the presence of at least two members of staff not previously involved in the tender process. Where tenders are likely to have a value of more than £100,000, the two members of staff must consist of one representative of the Transactional Team Shared Services and one representative of the relevant Service and/or a representative of the operational procurement team.

The details of the tenders and the tenderers shall be recorded by the staff opening the tenders on the pro forma in the Procurement Framework at Appendix A. Copies shall be sent to (or retained by)

- (a) the relevant department
- (b) the Assistant Chief Executive Legal & Democratic Services
- (c) Internal Audit
- (d) Technical Services (construction contracts only)

10 Conduct of negotiations

All negotiations shall be conducted in accordance with European procurement rules, if applicable.

The Assistant Chief Executive Legal & Democratic Services and the Group Director, Finance & Commerce shall be advised of all contracts in excess of £174,000 that require negotiation before negotiations commence.

Negotiations shall be conducted by at least two senior members of staff, at least one of whom shall be either a Head of Service or a more senior officer. The relevant Member of CMT is responsible for the negotiations. If the value of the contract exceeds £1,000,000 then a senior member of the Assistant Chief Executive Legal & Democratic Services' staff should also be present at the negotiations.

Negotiations must be conducted, and full and proper records shall be kept, in accordance with the relevant section of the Procurement Framework

11 Awards in-house

Where there is an in-house team capable of performing the required services, the team may be invited to bid if such a bid is in accordance with the Procurement Strategy.

An award may be made to an in-house team after competition, provided that:

- (a) the in-house team has been evaluated as the most economically advantageous tender in accordance with the requirements set out in the Procurement Framework
- (b) the person making the award can demonstrate that the in-house team represents the best value in terms of quality and price.

12 Post Tender Reports

Pre-award report

The results of the evaluation process for all contracts with a value of more than £174,000 and up to £500,000 except for contracts falling within the category set out in 12(b) below, must be reported to the appropriate Head of Service and over £500, 000 and up to £5,000,000 to a Member of CMT for approval and award of the contract.

Contracts with a value of more than £5,000,000 and up to £10,000,000 except for contracts falling within the category set out in the paragraph below (Post-award notification), must be reported to an individual Cabinet Member for approval and award of the contract

Contracts with a value of more than £10,000,000 must be reported to the Leader or Cabinet for approval and award of contract, depending upon the powers delegated.

The report shall set out the details of all stages of the evaluation process and criteria, risk assessment and risk allocation, the results, and a recommendation as to the proposed award of the contract.

(b) Post-award notification

An EU notice must be placed if the contract was subject to EU advertising requirement.

Works contracts in respect of the Council's buildings and assets where the total contract value is between £174,000 and £4,340,000 are awarded by Heads of Service or more senior staff (as provided for in the constitution Part 3, Section 3)

Pension Committee

Contracts within the terms of reference of the Pension Committee may be dealt with by that Committee.

13 Council standard terms of contract

General

All Council contracts with a value in excess of £100,000 shall be on the Council approved standard terms and conditions for that type of contract unless:

- (a) the contract is let under an existing framework agreement which specifies the terms & conditions under which an individual contract can be let.
- (b) The Council's standard terms and conditions are not appropriate for the particular contract.
- (c) the Assistant Chief Executive Legal & Democratic Services approves otherwise.
- (d) All Council contracts where the Council approved standard terms and conditions are not appropriate must be awarded on the basis of a written specification of the Council's requirements on contract terms and conditions approved by the Assistant Chief Executive Legal & Democratic Services in advance.

Written requirements

Contracts above £100,000 shall include details of:

- (a) what is to be provided (description, quality and quantity where relevant) and when
- (b) payment provisions (amount and timing)
- (c) the Council's standard conditions in relation to the following matters:

- (i) the time scale within which the contract is to be performed
- (ii) the contract review period
- (iii) no sub-contracting or assignment without prior consent
- (iv) sub-contractors to be appointed in accordance with these rules
- (v) sub-contractors to be paid within 30 days
- (vi) the Council's insurance requirements
- (vii) the Council's health and safety requirements
- (viii) the Council's data protection and Freedom of Information requirements
- (ix) the Council's equalities requirements
- (x) a right of access to relevant documentation, data and records of the contractor for monitoring and audit purposes
- (xi) a right of termination for the Council
- (xii) a requirement at the discretion of the Council for security for performance for example, a bond, guarantee or retention sum
- (xiii) quality assurance requirements and consequences
- (xiv) implementation
- (xv) performance monitoring requirements.
- (xvi) best value requirements
- (xvii) the Council's standard prevention of corruption clause
- (xviii) TUPE requirements.

Contracts for construction works

All Council contracts for construction works with a total value of more than £100,000 shall be awarded on the basis of a written specification of the Council's requirements and the current conditions of:

- (a) the relevant standard form of Joint Contracts Tribunal (JCT), or
- (b) the standard form of Institute of Civil Engineering (ICE), or
- (c) the standard form of Project Partnering Contracts (PPC) 2000, OR
- (d) the relevant form of New Engineering Contracts (NEC), OR
- (e) the relevant framework agreement

whichever is appropriate or another standard form of contract approved by the Assistant Chief Executive, Legal & Democratic Services.

14 British or other applicable European standards

All contract specifications shall include reference to appropriate British or European standards where such standards are current and appropriate.

15 **Early Authorisation Approval**

In the event that there is a need for a contract to commence prior to the completion of the formal contract documentation then a Member of CMT after consultation with the Assistant Chief Executive Legal & Democratic Services may authorise the issuing of an Early Authorisation Approval to the contractor. The Early Authorisation Approval shall include the following information:

- (a) Work to be undertaken
- (b) Terms & conditions (this can be by reference to other documents)
- (c) Subject to completion of formal contract

16 Execution of contracts

Contracts over £100,000 to be sealed

Contracts with a total value of more than £100,000 will be executed under seal in accordance with Article 10.04 of the Constitution unless the Assistant Chief Executive Legal & Democratic Services approves otherwise. The Legal Document Execution Form must be duly completed by or on behalf of the relevant Head of Service or more senior staff prior to the contract being submitted for sealing.

Contracts under £100,000

Unless the Assistant Chief Executive Legal & Democratic Services approves otherwise, contracts with a total value of less than £100,000 will be executed by the signature of the duly authorised Head of Service or more senior staff as appropriate, in accordance with the functions delegated to staff under section 3 of Part 3 of this constitution.

Contracts with a total value of less than £100,000 may be executed under seal where the Head of Service or Member of CMT and the Assistant Chief Executive Legal & Democratic Services deems this appropriate: for example, where the Council may wish to enforce the contract for more than six years after its end.

Care & Consultancy Contracts

Contracts for the provision of personal social services to an individual (eg residential care) and educational placements may be signed by the

relevant approved officer (as formally designated by the Head of Service or more senior staff and lodged with the Assistant Chief Executive Legal & Democratic Services) provided that the annual value of the contract does not exceed £200,000. If it will exceed £200,000 then the contract must be signed by the Assistant Chief Executive Legal & Democratic Services

Contracts for consultancy services and specialist advice (other than those that form part of a larger contract or project) may be signed by the relevant Head of Service or more senior staff provided that the total value of the contract does not exceed £200,000. If it will exceed £200,000 then the contract must be signed by the Assistant Chief Executive Legal & Democratic Services

17 Records to be kept

Retaining relevant documents

The Member of CMT shall be responsible for ensuring that there is a secure system of filing and storing all tender process documentation.

All written records in relation to the award of contracts and the tender process, including supporting documentation, should be scanned as a PDF and saved to the relevant folder with in the directorates area. Only the completed contract needs to be kept in hard copy. All other documents once scanned can be disposed of.

All written records shall be maintained as follows:

all sealed contracts and contracts with a value over £100,000	twelve years after the end of the contract

The sealed original contract documents shall be retained by the Assistant Chief Executive Legal & Democratic Services in the Council's deeds' room for twelve years after end of the contract.

Retaining copies of contracts

Once executed the Council shall retain one original of the complete contract documents, and one copy of the complete contract document shall be provided to the contractor. Where the contract is under seal, one original copy of the contract documents shall be sent to/retained by the Assistant Chief Executive Legal & Democratic Services for storage in the Council's deeds room and one copy shall be retained by the person awarding the contract, as well as one copy being provided to the contractor.

Documents to be retained

The complete original set of the contract documents shall be retained including the:

- (a) contract conditions
- (b) specification
- (c) evaluation criteria
- (d) invitation to tender
- (e) pricing schedule
- (f) contractor's tender submission
- (g) pre-tender correspondence which affects the specification, pricing schedule or contract conditions
- (h) post tender correspondence
- (i) award letter, and
- (j) documentation of all variations and extensions of the contract
- (k) Where an exception to the competition financial thresholds applies, the following documents shall also be retained:
 - (i) the Competition Financial Thresholds Exceptions Approval Form signed by a Member of CMT
 - (ii) the contract and correspondence with the contractor
 - (iii) any evidence of how value for money was obtained for example, alternative written or oral quotes.
 - (iv) A complete check list of documents to be retained is included in the Procurement Framework at section E20. It is mandatory to retain all the documents listed if they formed part of the process.

18 **Prevention of corruption**

General standards of conduct

All persons involved in the award of contracts shall comply with Council guidance on conduct of staff [and with the Staff Code of Conduct when issued by the Secretary of State] and shall not invite or accept any gift or reward or inducement which could influence them in any way in relation to the award or monitoring of any Council contract. High standards of ethical conduct are mandatory. Staff shall take steps to ensure that their behaviour could not lead to accusations of corruption. Corrupt behaviour is a criminal offence and will lead to criminal investigation and if proven, dismissal and a criminal record.

This Council requires Members, employees and contractors working on its behalf to act with honesty and integrity at all times, when dealing with resources owned by the Council or those for which it is responsible. This includes the responsibility for ensuring that assets are safeguarded and

that procedures exist within areas of their responsibility to prevent and detect fraud.

Fraud is an ever-present threat to resources and hence must be of concern to everyone. The Council will rigorously enforce sanctions laid down in its "Disciplinary Procedures" and will seek prosecutions where necessary in order to deter fraudulent activity. The Council is unequivocal in its support of the Police and other external agencies fighting fraud and corruption within the public sector. We have already established arrangements for co-operation and joint working with outside bodies. In addition we actively foster relationships with external organisations for the purpose of introducing new initiatives to help combat fraud.

We recognise the important part our employees play in countering the damage that fraud can do if unchecked. We actively encourage the reporting of concerns about fraud and corruption and a "Confidential Reporting (Whistle Blowing) Policy" is available to address this.

All Council employees must comply with the anti-fraud and corruption policy.

Declaring an interest

Any employee who has a pecuniary or other interest in any actual or potential Council contract must declare it in writing to the relevant Member of CMT. All hospitality, gifts or other inducements received shall be recorded in the hospitality register held by the relevant Member of CMT.

19 Best value requirements

All persons awarding contracts for services shall ensure that they can demonstrate that they have complied with the legislative requirements for best value. In addition to the requirements for the report to Members set out in rule 12, the contract award report shall set out:

- (a) how the legal duty to challenge, consult, compare and compete has been met
- (b) how the contract award will meet the Council's statutory duty of economy, efficiency and effectiveness (i.e. best value)
- (c) how continuous improvements in service provision will be maintained and monitored and ongoing efficiencies will be achieved.

20 Council corporate contracts and framework contracts

Setting up corporate contracts

Members of CMT, with the agreement of the Group Director, Finance & Commerce and the Assistant Chief Executive Legal & Democratic

Services may set up corporate and/or framework contracts for goods services, supplies or works across the Council and other public sector bodies, eg stationery supplies. These shall be advertised and competitively tendered in accordance with the Council's competition and selection procedures set out in these rules and the Procurement Framework.

Where an appropriate corporate contract is in place this shall be used wherever appropriate. The Member of CMT responsible for the corporate contract shall issue guidance as to its use, after consultation with the Assistant Chief Executive Legal & Democratic Services and the Operational Procurement Team.

Reviewing corporate contracts (which are framework contracts)

Any corporate/framework contracts shall be reviewed regularly by the Operational Procurement Team and shall be re-advertised re-tendered at least once every four years.

21 Contract extensions and variations (All Contracts over £100K)

Variations (non-construction work)

Contract variations (i.e. alteration to the terms of the contract which do not alter the length of it) must comply with the following points:

- (a) The nature of the variation has been approved by the Operational Procurement Team.
- (b) The variation must be in writing and the document will be completed (ie signed or sealed) in the same manner as the original contract unless otherwise provided for within the original contract.
- (c) It must clearly set out which provisions in the original contract are being varied, the replacement provision and the date that the variation takes effect.
- (d) Variations which are to be met from existing budget provisions must be agreed by Heads of Service or more senior staff.
- (e) Variations which exceed existing budget provisions must have appropriate funding secured in conjunction with the financial framework.

Variations (construction work)

Contract variations to construction contracts which alter the detailed design, method of construction, materials used, extent of the works or the timing of the works are permissible provided that:

(a) The variation is in writing and authorised in accordance with the variation provisions set out in the contract

(b) It can either be met from existing budget provisions or, if additional funding is required, that authority for the increased budget is obtained first.

Extensions

Extensions to the duration of existing contracts are generally not permitted except where all of the conditions set out in column A below are met AND at least one of the conditions set out in column B is met:

Column A	Column B
ALL of these conditions must be met	AT LEAST one of these conditions must be met
Value for money can be demonstrated	One of the exceptions set out in rule 27 below applies
The extension is for the same or a lesser value and period than the original contract	The possibility of an extension was included in the invitation to tender documents
For an extension with a value in excess of £5,000,000, there is a report to Cabinet	Where applicable, the Assistant Chief Executive Legal & Democratic Services confirms in
For an extension with a value in excess of £174,000 and under - £5,000,000 approval of an individual Cabinet member is required	writing that one of the permissible grounds for extension under European procurement rules applies

The extension document will be completed (ie signed or sealed) in the same manner as the original contract except in the case of construction contracts where the extension will be authorised in accordance with the relevant provisions set out in the contract

22 Non-commercial considerations

Considerations to be excluded

Subject to the paragraph below (considerations which may be included), no part of the tender process, evaluation, contract award or contract or specification documents shall be based on:

- (a) the terms and conditions and composition of the contractor's workforce
- (b) whether subcontractors are self-employed
- (c) the contractor's involvement in irrelevant areas of government policy
- (d) the contractor or contractor's employees' involvement in industrial disputes

- (e) the contractor's business locations for example, to buy local or buy British
- (f) any political, industrial or sectarian links or interest of the contractors, its directors or owners, or employees
- (g) the contractor's financial support (or lack of it) to any organisation which the Council does or does not support.

Considerations which may be included for contracts for services subject to best value legislation

Contracts for services which are subject to best value legislation may base any part of the tender process, evaluation, contract award or contract or specification documents on the:

- (a) terms and conditions and composition of the contractor's workforce, and/or
- (b) conduct of contractors or their workers in industrial disputes between them

provided that such matters are included either because:

- (a) TUPE applies, or
- (b) it is reasonably necessary or expedient to permit or facilitate compliance with the best value requirements of the Local Government Act 1999

23 Appointment of consultants

The appointment of consultants is a contract for services and is therefore covered by these Rules as well as subject to the Financial Procedure Rules and the Procurement Framework.

Consultants may be appointed only if the appropriate Member of CMT is satisfied that the tasks required cannot be carried out adequately in-house – for example, due to lack of internal resources or expertise, specialist knowledge, independence and urgency.

Staff must use the Council's terms and conditions for consultants contract which is available from Operational Procurement ISS before appointing the consultant. The Consultant's contract must include provisions identifying who (normally it should be the Council) owns the intellectual property rights to any documentation, report, design or other work produced by the consultant and, if the Council is not to be the owner of those rights, the licensing terms for the use of the rights.

A consultant who provides advice or expertise to the Council on the nature, scope, extent or terms of a project /another contract shall not be permitted to bid, either alone or with others, for that project/other contract and the

consultant's contract shall include provisions to ensure compliance with this Rule.

24 Framework Contracts

A framework contract is an 'umbrella' agreement for the supply of goods or services. It sets out the overall duration of the arrangement and the terms and conditions on which the goods or services will be purchased, but does not actually place any orders. A framework contract should not ordinarily last for more than four years, unless there are exceptional reasons why the four-year duration must be exceeded. A framework can have one or more buyers and one or more suppliers. All potential buyers must be clearly identified in the framework documents.

Once the framework contract is operative all subsequent purchases under the framework shall either not require further competition (if a single supplier) or, if there are two or more suppliers for those goods or services on the framework, follow the express framework provisions for choosing a supplier. If there are no such express provisions a mini-competition should be held amongst the relevant suppliers.

If the Council is setting up the framework, the framework contract shall be let in accordance with the requirements of these Rules using the procedure set out in Schedules D, E, F or G as appropriate.

Government Framework Contracts (eg Government Procurement Services GPS) and other public sector framework contracts.

Where the proposed contract

- (1) is one for which GPS or another public sector body on behalf of the public sector has undertaken a competitive tendering exercise which fulfils EU procurement requirements and
- (2) sets out the terms and conditions on which such a contract is to be let and where
- (3) the Council is seeking tenders only from those suppliers accredited to that framework tender and
- (4) is to use the agreed terms and conditions, and
- (5) the value of the goods or services to be procured exceeds £174,000 (or if works are being procured, the value of those works is likely to exceed £4,340,000) then the tender process shall be as set out in Schedule J.

Frameworks set up by bodies other than the Council or GPS the tender process shall be as set out in Schedule K.

25 Electronic Business

Purchases made using the Council's I-procurement system are effectively individual contracts entered into under the provisions of a framework agreement previously agreed between the Council and the supplier. Such purchases shall either not require further competition or, if there are 2 or more suppliers for those goods or services on the i-procurement system, the competition shall be by simple quotations by those suppliers on the price payable for the goods or services.

In the event of a Service wanting to use some other form of electronic business, eg e-auction, the procedure to be adopted must be agreed by the Operational Procurement Team ISS

No Purchase Order No Pay

All purchases made by staff MUST include an order number which will be generated through the i-procurement system so that payment can be made. If there is no Purchase Order, then the supplier will not be paid. All orders for goods or services, unless there are special reasons which must be agreed by the Operational Procurement Team, must go through the Council's i-procurement system.

26 Exceptions

General Exceptions to Rules

No exception to these Rules shall be permitted except upon approval by an individual Cabinet member using an Executive Decision or by some other provision in this Rule. The report shall set out the background, the rule being waived, the reasons the waiver is required, how value for money will be demonstrated, any legal or financial risks or implications and shall be approved by the Assistant Chief Executive Legal & Democratic Services and the Group Director, Finance & Commerce

Exceptions to competitive requirements

Exceptions to the competition requirements set out in Schedules A to K may be made only if all relevant law is complied with e.g. European procurement and best value legislation and one of the following circumstances applies:

(a) the contract falls within one of the exceptions listed in this Rule, and

the Competition Financial Thresholds Exceptions Form (set out in the Procurement Framework at section C2), is fully and properly completed and signed by the relevant Member of CMT, and

the person awarding the contract can demonstrate that the contract represents the best value that can be obtained in the circumstances.

- (b) an individual Cabinet member has approved the waiving of the application of these rules, as permitted by Rule (a) above.
- (c) the contract is solely for the employment of agency staff or interim managers (but not consultants)
- (d) joint purchasing with or through another public body provided that the public body awarding the contract can demonstrate that the arrangements comply with European procurement, best value and other applicable legislation.
- (e) The instructing of counsel by the Assistant Chief Executive, Legal & Democratic Services
- (f) they are allowed by some other specific provision in these Rules

The exceptions are:

(a) Genuine emergency

Unforeseen events likely to cause immediate danger to people or property such as bombing or flooding.

(b) Specialist services/supplies

Available only from one supplier in the European Union – for example, specialist niche consultants or supplies.

(c) For reasons of compatibility

With existing services/products – for example, equipment that needs parts from its own manufacturer.

(d) Urgency NOT of the Council's own making

The urgency must be unforeseen – for example, a current supplier ceases to operate, or a contract is terminated for poor performance. Urgency caused by previous delay by the Council or a requirement to implement a strategy or project urgently will not justify an exception under this exception.

(e) Exceptions permitted under European procurement rules

Where the contract is subject to the full application of the European procurement rules and there are specific exceptions which shall be complied with.

(f) Best Interests of the Council

Where it is in the best interests of the Council or the Borough for a provision in these Rules to be waived to enable a contract procurement to be rapidly progressed while still complying with European procurement rules.

Emergency Action

A Member of CMT personally may authorise a waiver of any of these Rules if they consider that the circumstances are such that such a waiver is necessary and desirable to further the aims of the Council or for the benefit of the residents of the borough. Such a waiver and the reasons for

it shall be fully documented and, if reasonably possible, before giving the authorisation the Member of CMT shall consult with the Group Director, Finance & Commerce and the Assistant Chief Executive, Legal & Democratic Services and may consult with the relevant Cabinet Member.

Grant Funded Expenditure

Where the Council receives grant funding and is named as the accountable body for the expenditure of monies. It should be noted that this expenditure should be conducted in line with these Contract Procedure Rules...

Small & Medium Sized Enterprises/Local Companies

Tendering opportunities thought especially suitable for SME's, Local companies or consortia of both should be flagged by staff during the advertising process. SME's and local companies are more likely to be used for quotations and these should be sought where possible through the P4London portal via the Operational Procurement Team.

Purchasing Cards

Purchasing cards are a method of payment for goods and services. This method should only be used when there is no other option available to the staff. Procurements should be going through the i-procurement system with the exception of travel, subsistence where staff are out on site and it is impractical to use the i-procurement system.

SCHEDULES

Schedule A - Procurement under £ 25,000

- 1. Advertising none required
- 2. Quotes & Procurement award

<u>Value</u>	Number of quotes	Procurement awarded by
Less than £5000	One quote	Council staff member authorised by Cost Centre Manager
£5000 to £24,999	Two quotes	Council staff member authorised by Cost Centre Manager

3. Award criteria – normally solely price once quality threshold achieved

4. Purchase order to be placed via the i-procurement system

- 5.Retain documents all documentation to be retained for 3 years or the life of the contract whichever is the longer
- 6. Also check compliance with Rules 19, 20 & 23

Schedule B - Procurement between £ 25,000 and £ 99,999

- Advertising none required
- 2. Quotes & Procurement award 3 written quotes sought, procurement awarded by 3rd or 4th tier manager or staff member authorised by Head of Service (see Appendix A for the 7 i-procurement levels)
- 3. Award criteria compliance with specification and price
- 4. Purchase order to be placed via the i-procurement system.
- 5. Invoice must be via i-supplier
- 6. Retain documents all documentation to be retained for 3 years after the end of the contract
- 7. Also check compliance with Rules 19, 20 & 23

Schedule C - Contracts between £ 100,000 and £174,000

- 1. Advertising none required. Selection from existing approved list/existing contractors/Constructionline/
- 2. Process & contract award Mini tender one stage
 - (a) competitive tender against written specification of requirements
 - (b) minimum of three written tenders sought
 - (c) contract awarded by 3rd or 4th tier manager or staff member authorised by Head of Service and financial representative of Group Director, Finance & Commerce
- 3. Award criteria compliance with the specification and price
- 4. Documentation all such contracts (except construction works contracts and those covered by specific exceptions) shall have a written specification of the Council's requirements and the standard terms and conditions listed below:
 - (a) For supplies: the Council's Standard Terms AND CONDITIONS of Purchase for Goods
 - (b) For services: the Council's Standard Terms and Conditions for Services
 - (c) Purchase order to be placed via the i-procurement system
 - (d) Invoice must be via i-supplier

Contract to be signed by the duly authorised Head of Service or Member of CMT as appropriate or staff member authorised by the Head of Service

- 5. Retain documents all documentation to be retained for 6 years after the end of the contract
- 6. Also check compliance with Rules 3, 5, 8, 9, 10, 14, 18, 19, 20 & 23

Schedule D - Contract between £174,000 and £5,000,000 which is not subject to European procurement legislation advertising requirements (i.e. Part B services, or works less than £4,340,000)

- 1. Pre tender Report report to the appropriate Head of Service for up to £500,000 anything over this amount to be reported to CMT for approval unless an exception applies see Rule 27
- 2. Advertising it shall be advertised in either the local press, specialist trade press, or national press as appropriate to the contract. A

minimum of 10 working days shall be allowed for interested providers to express interest in tendering for the contract

- 3. Process Full tender 2 stages
 - (a) Selection of potential tenderers from those who express interest as a result of the initial advert
 - (b) competitive tender against written specification of requirements
 - (c) a minimum of 10 working days shall be allowed for tenders
 - (d) minimum of three written tenders sought
 - (e) contract assessed by a project team reporting to Head of Service and including appropriate specialists e.g. legal, finance, procurement, health and safety
- 5. Pre award Report there must be a report to an individual Member of CMT for approval and award after the final evaluation of tenders by the evaluation team unless an exception applies see Rule 27
- 6. Contract award contract awarded by Member of CMT
- 7. Award criteria compliance with the evaluation criteria (primarily specification & price) agreed prior to the dispatch of tender documentation
- 8. Documentation all such contracts (except construction works contracts and those covered by specific exceptions) shall have a written specification of the Council's requirements and the standard terms and conditions listed below:
 - (a) For supplies: the Council's Standard Terms and Conditions for Supplies
 - (b) For services: the Council's Standard Terms and Conditions for Services
 - (c) Purchase order to be placed via the i-procurement system

Contract to be executed under seal in accordance with Article 10.04 of this constitution. The Legal Document Execution Form must be duly completed.

- 9. Retain documents all documentation to be retained in accordance with Rule 17
- 10. Also check compliance with Rules 3, 5, 8, 9, 10, 14, 18, 19, 20 & 23

Schedule E - Contract between £174,000 and £5,000,000 which is subject to European procurement legislation advertising requirements (i.e. contracts for supplies, EU Part A services and works above £4,348,350)

- Pre tender Report report to the appropriate individual Member of CMT for approval unless an exception applies – see Rule 27
- 2. Advertising it shall be advertised in the Official Journal of the European Community. A minimum of 37 calendar days shall be provided for expressions of interest in accordance with EU procurement legislation, except where the legislative requirements permit a shorter time scale. In addition there shall be at least 1 advertisement in either the specialist trade, local or national press, if appropriate to the contract.
- 3. Process– Full EU advertised competitive tender process
 - (a) competitive tender against written specification of requirements
 - (b) a minimum of 40 calendar days shall be allowed for tenders
 - (c) minimum of three written tenders sought
 - (d) contract assessed by a project team reporting to Head of Service and including appropriate specialists e.g. legal, finance, procurement, health and safety
- 4. Pre award Report there must be a report to an individual Member of CMT for approval and award after the final evaluation of tenders by the evaluation team unless an exception applies see Rule 27.
- 5. Contract award contract awarded by Member of CMT
- 6. Award criteria compliance with the evaluation criteria (primarily specification & price) agreed prior to the dispatch of tender documentation
- 7. Documentation all such contracts (except construction works contracts and those covered by specific exceptions) shall have a written specification of the Council's requirements and the standard terms and conditions listed below:
 - (a) For supplies: the Council's Standard Terms and Conditions for Supplies
 - (b) For services: the Council's Standard Terms and Conditions for Services
 - (c) Purchase order to be placed via the i-procurement system
 - (d) Invoice must be via i-supplier

Contract to be executed under seal in accordance with Article 10.04 of this constitution. The Legal Document Execution Form must be duly completed.

- 8. Retain documents all documentation to be retained in accordance with Rule 17
- 9. Also check compliance with Rules 3, 5, 8, 9, 10, 14, 18, 19, 20 & 23

Schedule F - Contract between £5,000,000 and £10,000,000 which is not subject to European procurement legislation advertising requirements (i.e. Part B services)

- 1. Pre tender Report report to the appropriate individual Member of CMT for approval unless an exception applies see Rule 27
- 2. Advertising it shall be advertised in either the local press, specialist trade press, or national press as appropriate to the contract. A minimum of 10 working days shall be allowed for interested providers to express interest in tendering for the contract
- 3. Process Full tender 2 stages
 - (a) Selection of potential tenderers from those who express interest as a result of the initial advert
 - (b) competitive tender against written specification of requirements
 - (c) a minimum of 10 working days shall be allowed for tenders
 - (d) minimum of three written tenders sought
 - (e) contract assessed by a project team reporting to Head of Service and including appropriate specialists e.g. legal, finance, procurement, health and safety
- 4. Pre award Report there must be a report to an individual Cabinet Member for approval and award after the final evaluation of tenders by the evaluation team unless an exception applies – see Rule 27
- 5. Contract award contract awarded by Cabinet Member approval
- 6. Award criteria compliance with the evaluation criteria (primarily specification & price) agreed prior to the dispatch of tender documentation
- 7. Documentation all such contracts (except construction works contracts and those covered by specific exceptions) shall have a written specification of the Council's requirements and the standard terms and conditions listed below:
 - (a) For supplies: the Council's Standard Terms and Conditions for Supplies
 - (b) For services: the Council's Standard Terms and Conditions for Services

- (c) Purchase order to be placed via the i-procurement system
- (d) Invoice must be via i-supplier

Contract to be executed under seal in accordance with Article 10.04 of this constitution. The Legal Document Execution Form must be duly completed.

- 8. Retain documents all documentation to be retained in accordance with Rule 17
- 9. Also check compliance with Rules 3, 5, 8, 9, 10, 14, 18, 19, 20 & 23

Schedule G - Contract between £5,000,000 and £10,000,000 which is subject to European procurement legislation advertising requirements (i.e. contracts for supplies, EU Part A services and works)

- 1. Pre tender Report report to the appropriate individual Member of CMT for approval unless an exception applies see Rule 27
- 2. Advertising it shall be advertised in the Official Journal of the European Community. A minimum of 37 calendar days shall be provided for expressions of interest in accordance with EU procurement legislation, except where the legislative requirements permit a shorter time scale. In addition there shall be at least 1 advertisement in either the specialist trade, local or national press, if appropriate to the contract.
- 3. Process Full EU advertised competitive tender process
 - (a) competitive tender against written specification of requirements
 - (b) a minimum of 40 calendar days shall be allowed for tenders
 - (c) minimum of three written tenders sought
 - (d) contract assessed by a project team reporting to Head of Service and including appropriate specialists e.g. legal, finance, procurement, health and safety
- 4. Pre award Report there must be a report to an individual Cabinet Member for approval and award after the final evaluation of tenders by the evaluation team unless an exception applies see Rule 27.
- 5. Contract award contract awarded by Cabinet Member approval
- 6. Award criteria compliance with the evaluation criteria (primarily specification & price) agreed prior to the dispatch of tender documentation
- 7. Documentation all such contracts (except construction works contracts and those covered by specific exceptions) shall have a

written specification of the Council's requirements and the standard terms and conditions listed below:

- (a) For supplies: the Council's Standard Terms and Conditions for Supplies
- (b) For services: the Council's Standard Terms and Conditions for Services
- (c) Purchase order to be placed via the i-procurement system
- (d) Invoice must be via i-supplier

Contract to be executed under seal in accordance with Article 10.04 of this constitution. The Legal Document Execution Form must be duly completed.

- 8. Retain documents all documentation to be retained in accordance with Rule 17
- 9. Also check compliance with Rules 3, 5, 8, 9, 10, 14, 18, 19, 20 & 23

Schedule H - Contract above £10,000,000 which is not subject to European procurement legislation advertising requirements (i.e. Part B services)

- 1. Pre tender Report report to individual Member of CMT for approval unless an exception applies
- 2. Advertising it shall be advertised in either the local press, specialist trade press, or national press as appropriate to the contract. A minimum of 10 working days shall be allowed for interested providers to express interest in tendering for the contract
- 3. Process Full tender 2 stages
 - (a) competitive tender against written specification of requirements
 - (b) a minimum of 15 working days shall be allowed for tenders
 - (c) a minimum of 3 tenders should be sought
 - (d) contract assessed by a project team reporting to Head of Service and including appropriate specialists e.g. legal, finance, procurement, health and safety
- 4. Pre award Report there must be a report to Cabinet for approval and award after the final evaluation of tenders by the evaluation team unless an exception applies.
- 5. Contract award contract awarded by the Leader or Cabinet.

- 6. Award criteria compliance with the evaluation criteria (primarily specification & price) agreed prior to the dispatch of tender documentation
- 7. Documentation all such contracts (except construction works contracts and those covered by specific exceptions) shall have a written specification of the Council's requirements and the standard terms and conditions listed below:
 - (a) For supplies: the Council's Standard Terms and Conditions for Supplies
 - (b) For services: the Council's Standard Terms and Conditions for Services
 - (c) Purchase order to be placed via the i-procurement system
 - (d) Invoice must be via i-supplier

Contract to be executed under seal in accordance with Article 10.04 of this constitution. The Legal Document Execution Form must be duly completed.

- 8. Retain documents all documentation to be retained in accordance with Rule 17
- 9. Also check compliance with Rules 3, 5, 8, 9, 10, 14, 18, 19, 20 & 23

Schedule I - Contract above £10,000,000 which is subject to European procurement legislation advertising requirements (i.e. contracts for supplies, EU Part A services and works)

- 1. Pre tender Report report to individual Member of CMT
- 2. Advertising it shall be advertised in the Official Journal of the European Community. A minimum of 37 calendar days shall be provided for expressions of interest in accordance with EU procurement legislation, except where the legislative requirements permit a shorter time scale. In addition there shall be at least 1 advertisement in either the specialist trade, local or national press, if appropriate to the contract.
- 3. Process– Full EU advertised competitive tender process
 - (a) competitive tender against written specification of requirements
 - (b) a minimum of 40 calendar days shall be allowed for tenders
 - (c) three tenders sought

- (d) contract assessed by a project team reporting to Head of Service and including appropriate specialists e.g. legal, finance, procurement, health and safety
- 4. Pre award Report there must be a report to Cabinet for approval pre-award after the final evaluation of tenders by the evaluation team unless an exception applies.
- 5. Contract award contract awarded by the Leader or Cabinet
- 6. Award criteria compliance with the evaluation criteria (primarily specification & price) agreed prior to the dispatch of tender documentation
- 7. Documentation all such contracts (except construction works contracts and those covered by specific exceptions) shall have a written specification of the Council's requirements and the standard terms and conditions listed below:
 - (a) For supplies: the Council's Standard Terms and Conditions for Supplies
 - (b) For services: the Council's Standard Terms and Conditions for Services
 - (c) Purchase order to be placed via the i-procurement system
 - (d) Invoice must be via i-supplier

Contract to be executed under seal in accordance with Article 10.04 of this constitution. The Legal Document Execution Form must be duly completed.

- 8. Retain documents all documentation to be retained in accordance with Rule 17
- 9. Also check compliance with Rules 3, 5, 8, 9, 10, 14, 18, 19, 20 & 23

Schedule J - Government Procurement Service Framework Contracts

- Pre tender Report
 report to the appropriate individual Member of CMT. If above the EU threshold
- Advertising –it shall be notified to those suppliers accredited by the Government Procurement Service (GPS) as having been accepted as part of the GPS tender process. A minimum of 10 working days shall be allowed for interested providers to express interest in tendering for the contract
- 3. Process & contract award Full tender two stages
 - (a) competitive tender against written specification of requirements

- (b) a minimum of 10 working days shall be allowed for tenders
- (c) three tenders sought
- (d) if below £173,934 contract awarded by Head of Service on report from 3rd or 4th tier manager or staff member authorised by Head of Service and financial representative of Member of CMT Finance & Commerce
- (e) if between £174,000 and £5,000,000 contract awarded by an individual Member of CMT, if between £5,000,000 and £10,000,000 awarded by individual Cabinet member on a report from the relevant Head of Service
- (f) if above £10,000,000 contract awarded by the Leader or Cabinet via a Pre-award Report
- Award criteria compliance with the evaluation criteria (usually set out in the framework documents) agreed prior to the dispatch of tender documentation
- 5. Documentation all such contracts shall have a written specification of the Council's requirements and the standard terms and conditions approved by the GPS for that particular contract
- Contracts over £100,000 to be executed under seal in accordance with Article 10.04 of this constitution. The Legal Document Execution Form must be duly completed.
- 7. Retain documents all documentation to be retained for in accordance with Rule 17
- 8. Also check compliance with Rules 3, 5, 8, 9, 10, 14, 18, 19, 20 & 23

Schedule K - Consortium Arrangements (where LBH is not a member)

- Pre-tender Report report to individual Member of CMT for approval
 to use a consortium if above the EU threshold. Report to include
 details of the procurement process used by the consortium and
 confirmation that Havering's involvement will be within the terms of the
 consortium and will not breach European procurement requirements in
 addition to the standard requirements for such reports.
- 2. There should be a minimum of three suppliers to the consortium who can be invited to provide quotations for the goods or services
- 3. Award criteria compliance with the evaluation criteria (primarily specification & price) either as set out in the consortium documentation or if none agreed prior to the dispatch of tender documentation
- 4. Pre-award Report there must be a report to an individual Member of CMT if below £5,000,000, to an individual Cabinet Member (if

£5,000,000 or more but below £10,000,000) or to the Leader or Cabinet (£10,000,000 or more) for approval after the final evaluation of tenders by the evaluation team unless an exception applies – see Rule 27.

- Documentation all such contracts shall have a written specification of the Council's requirements and the standard terms and conditions of the Consortium for that particular contract
- Contracts over £100,000 to be executed under seal in accordance with Article 10.04 of this constitution. The Legal Document Execution Form must be duly completed.
- 7. Retain documents all documentation to be retained for in accordance with Rule 17
- 8. Also check compliance with Rules 3, 5, 8, 9, 10, 14, 18, 19, 20 & 23

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REPORT OF THE GOVERNANCE COMMITTEE

AUDIT AND PENSIONS COMMITTEES - revisions to terms of reference

The Committee was advised that the Pensions Committee had considered the outcome of the Annual review of the Statement of Investment Principles and undertaken a review of its Governance Compliance Statement. There was concern that not all members of that Committee had received suitable training. Members also expressed the view that named substitute members should be trained to the same level. To encourage all members to avail themselves of the training opportunities, the Pensions Committee had recommended that its Terms of Reference be amended.

The Pensions Committee is expected to conform to the "Myners Principles", which are set out in the Appendix to this report.

Whilst reviewing its Governance Compliance Statement the Pensions Committee also considered the current duties and terms of reference on the appointment of advisors and felt that these needed amendment.

The Audit Committee had also given consideration to the need to ensure all Members of that Committee, and named substitutes, should be adequately trained.

The Committee RECOMMENDS to Council that:

- 1. Part 3 of the Constitution, paragraph 1.2 Functions delegated to general council committees be **amended** as follows:
 - a. Advisers and Investment managers

To "Authorise staff to invite tenders and to award contracts to actuaries, advisers and fund managers and in respect of other related investment matters

To appoint and review the performance of advisers and investment managers for pension fund investments."

- 2. Part 4 of the Constitution, Paragraph 12 **Pensions Committee amended** to read:
 - (a) The bodies that are Scheduled or Admitted Bodies of the Havering Pensions Fund for the purposes of the Local Government Pensions Scheme are entitled between them to nominate a representative who shall be co-opted to serve on the Committee with voting rights.

3. Part 4, section 3, of the constitution, Committee Procedure Rules paragraph 17 'Training and continuity of membership of certain committees', sub paragraphs (a) and (c) be amended by the addition of the following sentence at the end of both paragraphs "If a member does not undertake the required training within six months of appointment then that member shall not partake in the decision making of the Committee until their training has been completed" and at the end of paragraph (c): "Nonnominated members may not act as substitutes."

The details of the current Myners Principles are set out below:

Principle 1: Effective decision-making

Administering authorities should ensure that:

- decisions are taken by persons or organisations with the skills, knowledge, advice and resources necessary to make them effectively, and monitor their implementation; and
- b) those persons or organisations have sufficient expertise to be able to evaluate and challenge the advice they receive, and manage conflicts of interest.

Principle 2: Clear objectives

An overall investment objective(s) should be set out for the fund that takes account of the scheme's liabilities, the potential impact on local tax payers, the strength of the covenant for non-local authority employers, and the attitude to risk of both the administering authority and scheme employers, and these should be clearly communicated to advisers and investment managers.

Principle 3: Risk and liabilities

- a) In setting and reviewing their investment strategy, administering authorities should take account of the form and structure of liabilities; and
- b) These include the implications for local tax payers, the strength of the covenant for participating employers, the risk of their default and longevity risk.

Principle 4: Performance assessment

- a) Arrangements should be in place for the formal measurement of performance of the investments, investment managers and advisers; and
- b) Administering authorities should also periodically make a formal assessment of their own effectiveness as a decision-making body and report on this to scheme members.

Principle 5: Responsible ownership

Administering authorities should:

- a) adopt, or ensure their investment managers adopt, the Institutional Shareholders' Committee Statement of Principles on the responsibilities of shareholders and agents;
- b) include a statement of their policy on responsible ownership in the Statement of Investment Principles; and
- c) report periodically to scheme members on the discharge of such responsibilities.

Principle 6: Transparency and reporting

Administering authorities should

- a) act in a transparent manner, communicating with stakeholders on issues relating to their management of investment, its governance and risks, including performance against stated objectives; and
- b) provide regular communication to scheme members in the form they consider most appropriate.

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REPORT OF THE GOVERNANCE COMMITTEE

PETITIONS – changes consequent upon repeal of legislation

The Localism Act 2011, among other things, has repealed the requirement for a statutory petitions scheme and mandatory ePetitions facility.

Petitions procedure

The former statutory Petitions Scheme established clear procedures for handling petitions and there are some instances where statutory procedures are triggered by petitions, such as changing governance arrangements to an elected Mayor-led executive or in relation to Council Tax increases. These are unaffected by the Localism Act – indeed, that Act has added to the number of statutory petition arrangements.

As It is clearly useful for there to be a set procedure for handling petitions, in order to ensure that there is a consistent and orderly approach to them. With that in mind, the Committee proposes that a Petitions Procedure be approved, as appended to this report.

This Procedure has been modelled on the former Petitions Scheme but omits the statutory elements of that scheme. In particular, it omits entirely the provisions of the former Scheme that would have required petitions passing certain thresholds of signatory numbers to be debated by the relevant Overview & Scrutiny Committee (OSC) or the Council.

It should be noted that these omissions do not prevent Members (individually, or through Groups) from proposing that the subject matter of a petition be debated at a Council or OSC meetings. Such debates can be initiated (as they always have been) using the appropriate Council or OSC procedures.

ePetitions

The former legislation required that each local authority set up on its website an ePetitions facility. The Government made a financial contribution to the cost of so doing which, in the event, substantially exceeded the cost incurred by the Council in setting one up. The current ePetitions facility is provided by the Council's webcasting contractor.

To date, very little use has been made of the ePetitions facility, though it is understood that similar facilities offered by some other local authorities and central

government (such as that for 10 Downing Street) are well-used. But lack of use up to now does not imply that the facility will necessarily never be used.

The cost of the initial installation of the facility was met by the government and there are effectively no on-going maintenance costs as the current contract with *Public-i* includes the facility free of charge, as part of the overall webcasting package. When the current contract expires, it will be open to the Council either to renew that part of the contract with *Public-I* relating to the facility if webcasting continues, or to use in its place the similar facility offered by *Modern.gov*, the provider of the Council's Committee Management System. Again, the provision of that facility would be free of charge as it is an integral part of the overall *Modern.gov* System.

Since, whichever provider is used, the facility is effectively available at no cost, the Committee proposes that there is no need to withdraw it.

Procedure rules

Repeal of the statutory requirements in relation to petitions and ePetitions means that it is no longer necessary to make specific provision in the Council, Committee and Overview & Scrutiny Procedure Rules for dealing with petitions, and the Council is invited to agree that they be dispensed with.

It should be noted that the deletion of these provisions will not prevent Members from:

- (a) Formally presenting petitions at Council meetings
- (b) Submitting motions relating to the subject matter of petitions
- (c) Requesting that the relevant Overview & Scrutiny Committee consider the subject matter of petitions

The Committee RECOMMENDS to Council that:

- (i) Rule 23 of the Council Procedure Rules be amended as follows:
 - (a) Omit the number 23.1 from in front of the opening paragraph
 - (b) Delete paragraphs 23.2 and 23.3 (which relate to the holding of debates in response to petitions having 3,500 or more signatories)
- (ii) Rule 15 of the Committee Procedure Rules (which relates to the consideration by Overview & Scrutiny Committees of petitions having 2,500 or more signatories) be deleted and all subsequent paragraphs renumbered accordingly.
- (iii) In the Overview & Scrutiny Procedure Rules:

- (a) Sub-paragraphs (g) and (h) be deleted from Rule 2 (Role of OSCs: dealing with petitions)
- (b) Sub-paragraph (e) be deleted from Rule 3 (Specific functions of OSCs: responding to petitions)
- (c) Sub-paragraphs (vi) and (vii) be deleted from Rule 20 (Procedure at OSC meetings: considering petitions)

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APPENDIX

PETITION PROCEDURE

The Council recognises that petitions enable people to voice their concerns.

What is a petition?

The Council treats as a petition any communication which is signed by or sent to us on behalf of a number of people. For practical purposes, there must be at least 10 signatories or petitioners before we treat it as a petition.

What should a petition contain?

A petition should include -

- (a) A clear statement of the petitioners' concerns and what they want the Council to do. This must relate to something which is the responsibility of the Council, or over which the Council has some influence. Where a petition relates to a matter which is within the responsibility of another public or local authority, the petition organiser will be asked whether they would like the petition to be redirected to that other Authority. Where a petition relates to a matter over which the Council has no responsibility or influence, it will be returned to the petition organiser with an explanation for that decision
- (b) The name and contact details of the "petition-organiser" or someone to whom any correspondence about the petition should be sent. Contact details may be either a postal address or an email address;
- (c) The names of at least 10 petitioners (which can include the petition organiser). Where the petition is in paper form, this can include an actual signature from each petitioner, but actual signature is not essential. The addresses of petitioners are important to enable the Council, for example, to assess the degree of local support or opposition to a planning application, but this is not essential.
- (d) If the petition is being submitted in response to consultation on a specific matter, the matter which it relates should be identified, so as to ensure that it is considered along with original matter.

Who should you send a petition to?

Where you submit a petition in response to consultation by the Council, please address it to the return address set out in the consultation invitation. This will ensure that it is reported at the same time as the matter to which it relates is considered.

Otherwise, please address petitions to – Committee Administration & Member Support Manager London Borough of Havering Havering Town Hall Main Road Romford RM1 3BD

Or to petitions@havering.gov.uk

Your petition will be acknowledged to the petition organiser and entered on the Council's petitions website (http://www.havering.gov.uk/petitions). The website will be regularly up-dated with information on the progress of the petition.

Types of Petition

There are three types of petition, as set out below. How we deal with a petition depends on which type of petition is submitted –

(a) Ordinary Petitions

These are petitions which do not come within any of the following specific types. Please note that petitions which raise issues of possible misconduct by a Councillor will be taken as complaints arising under the Localism Act 2011 rather than considered under this Petitions Procedure.

(b) Consultation Petitions

These are petitions in response to an invitation from the Council for representations on a particular proposal or application, for example on planning or licensing applications or proposals for parking restrictions or speed limits. Consultation petitions which are received by the response date in the consultation invitation will be reported to a public meeting of the person or body which will be taking the decision on the application or proposal.

(c) Statutory Petitions

Particular Acts of Parliament require the Council to consider petitions, for example a petition for a directly-elected Mayor. Where a petition is submitted under such a specific statute, it will be reported to the next available relevant meeting, in accordance with the statutory requirements.

The Petitions Website

The Council maintains a petitions website at http://www.havering.gov.uk/petitions.

When a petition is received, within 5 working days Member Support Manager will open a new public file within the website and will put in that file the subject matter of the petition, its date of receipt and the number of signatories or petitioners. The petition organiser's name and contact details will only be included on the website if s/he so requests.

As soon as it is decided who the petition will be considered by within the Council, and when that consideration will occur, this information will be entered on the website at the same time as it is sent to the petition organiser. Once the petition has been considered, the Council's decision will be notified to the petition organiser and put on the website within 5 working days of that consideration.

Petitions are presented on the petitions website in the order in which they are received, but the website can be searched for key-words to identify all petitions relating to a particular topic. All petitions are kept on the website for 2 years from the date of receipt.

The role of Ward Councillors

When a petition is received which relates to a local matter (particularly affecting specific electoral wards), each relevant Ward Councillor will be notified of its receipt at the same time as an acknowledgment of the petition is sent to the petition organiser.

What happens when a petition is received?

Whenever a petition is received –

- (a) Within 2 working days of receipt, Member Support staff will acknowledge receipt to the petition organiser.
- (b) Wherever possible, Member Support staff may be able to resolve the petitioners' request directly, by getting the relevant Cabinet Member or officer to take appropriate action. Where this is done, Member Support staff will ask the petition organiser whether s/he considers that the matter is resolved.
- (c) If the matter has not been resolved to the satisfaction of the petition organiser, Member Support staff will refer the petition to the Chairman of the relevant Overview & Scrutiny Committee for consideration as to whether the matter should be referred of the Committee for attention.
- (d) Within 5 working days of receipt of a petition, Member Support staff will open a new public file for the petition on the Council's petitions website, setting out the subject matter of the petition, the date of receipt and the number of petitioners. The petition organiser's name and contact details will only be included on the website is s/he so requests.
- (e) At each stage of the consideration of the petition, within 5 working days of any decision, Member Support staff will ensure that the petitions website is updated to ensure that petitioners can track progress of their petition.

What happens to an Ordinary Petition?

Member Support staff will arrange for each Ordinary petition to be referred to the relevant Head of Service for attention, action and reply.

What happens to a Consultation Petition?

Consultations Petitions are submitted in response to an invitation from the Council to submit representations on a particular proposal or application, such as a planning or licensing application or a proposed traffic regulation order.

The petition will be reported to the person or body who will take the decision on the proposal or application at the meeting when they are to take the decision on that application or proposal. The Council's Constitution defines who will take different types of decision.

Where the petition relates to a matter which is within the delegated power of an officer, s/he may decide not to exercise those delegated powers but to refer the matter to the relevant Cabinet Member for decision.

Where the petition relates to a matter which is within the delegated powers of an individual Cabinet Member, s/he may decide not to exercise those delegated powers but to refer the matter to Cabinet for decision.

What happens to a Statutory Petition?

Particular Acts of Parliament require the Council to consider petitions, for example a petition for a directly-elected Mayor. Where you submit a petition under such a specific statute, it will be dealt with in accordance with the relevant statutory requirements.

Will the Council debate a petition?

Petitions will not normally be debated by the Council.

It will, however, be open to Members of the Council to initiate a debate using the Council's normal debating procedures.

Petitions raised and submitted electronically ("ePetitions")

The Council's website contains a dedicated area that enables petitions to be raised and submitted electronically. Such petitions are referred to as ePetitions.

An ePetition may be raised by going to the Council's website at www.havering.gov.uk/petitions and following the guidance given there.

Any ePetition raised on the website will be assigned a closing date. Once the closing date is reached, no further signatures may be added to it and its processing in accordance with this Petition Scheme will begin.

ePetitions will be treated in exactly the same manner as petitions submitted using more traditional methods. An ePetition may be submitted in place of, or in addition to, a petition on paper (but any individual may sign only an ePetition or a paper petition, not both).

It will be necessary for those signing a petition electronically to confirm that they are qualified to do so, by providing a postal address in Havering where they live, work or study.

All ePetitions raised on the Council's website will be moderated to ensure that they comply with the requirements of this Petition Scheme. The Council reserves the right to refuse to place on the website any ePetition that does not comply with the Scheme.



REPORT OF THE GOVERNANCE COMMITTEE

STANDARDS OF MEMBERS' CONDUCT – new regime

The Localism Act 2012 had introduced a new regime for adjudicating the standards of Members' conduct. There would no longer be a national standards framework and there was no obligation to appoint a Standards Committee. There was, however, a requirement for a Members' Code of Conduct, alleged breaches of which must be formally dealt with, and if upheld, sanctions can be imposed.

The Committee considered some initial matters relating to the management of the new process within the Council and to the appointment of an "independent person", required by the Act, who will be involved in dealing with the investigation of alleged breaches of standards. It was noted that a further report would follow in due course in relation to the required Code of Conduct and other matters.

The Committee recommends that policy matters relating to Standards should be delegated to it and that the Adjudication & Review Sub-Committee and its Hearings Panels should deal with individual complaints.

The Committee noted that complaints made before the new system is fully implemented will be dealt with under transitional arrangements and so, for a short period, there is the possibility that both the old and the new systems will operate in parallel.

The Committee RECOMMENDS to Council:

- That, with effect from the date on which section 26 of the Localism Act 2011 comes into force, save insofar as it is necessary for any outstanding complaint made before that section comes into force to be disposed of:
 - (a) The existing Standards Committee be abolished.
 - (b) Responsibility for standards matters under the new regime be delegated to the Governance Committee and that the Adjudication & Review Sub-Committee deal with the investigation and resolution of allegations of breaches of the Council's Code of Conduct for Members.
 - (c) The functions of the Appointments Sub-Committee be extended to include the interview of applicants for appointment as the Independent Person for Standards under section 28(7) of the Act and making recommendations to the Council as to the appointment.

- (d) The changes to the Constitution set out in the Appendix to this report be approved.
- That the terms of office of the Independent Members of the Committee due to retire at the forthcoming Annual Meeting of the Council be extended until it is abolished and all outstanding matters have been dealt with..

APPENDIX

CHANGES TO THE CONSTITUTION

Part 1: Summary of the Constitution

Section 3 amend second paragraph to read:

Councillors have to comply with a code of conduct to ensure high standards in the way they undertake their duties.

Section 6 omit reference to Standards Committee

<u>Section 8</u> in sub-paragraph (k) **replace** "Standards Committee" by "Monitoring Officer"

Part 2: The Articles of the Constitution

Article 3, section 3.0.1(c) amend to read "the Monitoring Officer if they consider that a Member has acted in breach of the Code of Conduct"

Article 9, section 9.08 amend reference to the Standards Committee to read

 the Adjudication & Review Sub-Committee when it is conducting an investigation or hearing;

Part 3: Responsibility for Functions

Section 1.2, Table of Functions: Committees

Governance Committee

under "Appointments and dismissals" – **omit** reference to interviewing and appointing candidates for appointment as Independent Person for the Standards Committee

add new sub-heading "Members' conduct" and insert below it

General

- To promote and maintain high standards of conduct by the members and co-opted members of the authority
- To assist members and co-opted members of the authority to observe the authority's code of conduct
- Through the Standards Sub-Committee, to hear, determine and report upon any allegation of breach of the code of conduct, including the application of any permitted sanction

Members' code of conduct

To advise the authority on the adoption or revision of a code of conduct

Guidelines for members in dealing with staff

 To advise the authority on the adoption or revision of the Guidelines on members dealing with staff

Protocol on probity in planning

 To advise the authority on the adoption or revision of the Protocol on Probity in Planning

Whistleblowing Policy and Procedure

To monitor and evaluate complaint numbers and general types made in respect of the Council Whistleblowing policy and procedure and to make any recommendations for improvement to staff and/or Cabinet

Standards Committee - **Delete** the whole entry

Section 1.2, Table of Functions: Sub-Committees

<u>Standards</u> – **Delete** existing entry

<u>Appointments Sub-Committee</u> – Add new bullet point "To make recommendations to Council about the appointment of Independent Persons for Standards matters"

<u>Adjudication & Review Sub-Committee</u> - Add new section "Members' conduct - To consider allegations of breaches by Members of the Code of Conduct and the appropriate sanction, if any, to be applied in consequence of a finding that the Code has been breached"

<u>Hearings Panels</u> - Add new section "Members' conduct - To deal with complaints about breaches by Members of the Code of Conduct"

Section 3 Functions delegated to staff

In (aa) Committee Administration and Member Support Manager amend the words beginning at line 4 to read "Adjudication and Review Committee and Licensing Committee: including but not limited to"

Section 6 Proper officer functions: Functions of Statutory Officers

Amend 2 Functions of the Monitoring Officer, section (c) to read:

To conduct investigations as directed by the Adjudication & Review Sub-Committee (or its Hearings Panel) into alleged breaches by members of the code of conduct and to report upon them to the Sub-Committee. This function will also be carried out by Deputy Monitoring Officers.

Part 4: Rules of procedure

ACCESS TO INFORMATION PROCEDURE RULES

In rule 1, delete ", and the Standards Committee (England) Regulations 2008"

In the Appendix:

Amend the italicised heading above section 3 to read:

The provisions of this legislation are modified in their application to meetings of the Cabinet as follows:

Delete the whole of section 4

COMMITTEE PROCEDURE RULES

In rule 7(c), amend second paragraph to read:

This rule shall not apply to meetings of Hearings Panels, the Licensing Sub-Committee or the Standards Sub-Committee, or where the rules of natural justice, human rights and compliance with the Members' Code of Conduct or similar legal principles prevent a Member from attending.

COUNCIL PROCEDURE RULES

In rule 1, part 2(i) delete ", the Standards Committee"

<u>In rule 2(h)</u> **delete after** "and from the Member Champion for Standards", the words "in respect of the Standards Committee"

Note: recommendations for changes in the following protocols will follow when proposals for the new Code of Conduct are submitted:

Protocol on gifts and hospitality

Protocol on member/officer relations

Protocol on probity in planning matters

Staff code of conduct

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REPORT OF THE GOVERNANCE COMMITTEE

JOINT MEETINGS OF OVERVIEW & SCRUTINY COMMITTEES - Chairing arrangements

From time to time it is necessary to arrange for a joint meeting of all Overview & Scrutiny Committees. In recent years, there have generally been two such meetings annually, to scrutinise the Council's budget proposals.

Customarily, the chair at such meetings has been taken by the Chairman of an Overview & Scrutiny Committee, nominated in advance of the meeting. At the joint meeting held in January 2012, however, some confusion arose over the chairing arrangements and, in consequence, the Governance Committee suggest that the Council's Committee Procedure Rules be amended to provide a clear process for selecting the Chairman of such joint meetings.

For legal reasons, the joint meeting must be chaired by a Member who is an existing Member of an Overview & Scrutiny Committee, and clearly it is logical that one of the Overview & Scrutiny Committee Chairmen should perform the task.

It is proposed therefore that the Chairmen of all Overview & Scrutiny Committees should agree in advance of the meeting which of their number should take the chair at the Joint Meeting. The selected Chairman would be show on the agenda paper.

The Committee RECOMMENDS to Council that the Committee Procedure Rules (CPR) be amended as follows:

Amend CPR 5(g) to read:

- (i) Subject to (ii) following, where two more Committees meet jointly, the chair shall be taken by whichever of the Chairmen of those Committees is appointed by the Committees so to act.
- (ii) Where a joint meeting of all Overview & Scrutiny Committees is to be held, the chair shall be taken by whichever of the Chairmen of those Committees is nominated in advance by the Chairmen of all of those Committees.

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COUNCIL, 28 MARCH 2012

REPORT OF THE CHIEF EXECUTIVE

SUBJECT: DATES OF COUNCIL MEETINGS, 2012/13

In accordance with the Constitution, meetings of the Council are fixed by the Council itself.

It has been the practice that dates for the whole of the Municipal Year are agreed each municipal year with dates for the balance of the following calendar year being agreed on a provisional basis for the purposes of the Council Diary.

It is proposed that the pattern of meetings for the coming year continues to follow past practice, which would mean dates of the Council would be as follows (all Wednesdays) –

2012

- 13 June (continuation of Annual Meeting from 23 May)
- 18 July
- 19 September
- 28 November

2013

- 30 January
- 27 February (Council tax Setting)
- 27 March
- 22 May (Annual Meeting)
- June (continuation of Annual Meeting from 22 May) (provisional) (but only if required)
- 17 July (provisional)
- 18 September (provisional)
- 27 November (provisional)

These dates are subject to any change that may subsequently be agreed.

The meetings shall begin at the time agreed by the Council or by the Mayor, or at 7.30pm if no other time is agreed.

Dates of Cabinet and Committee meetings will be notified in due course.

There are no identified, direct financial, legal, Human Resources or equalities implications and risks associated with selection of these dates.

RECOMMENDATIONS

That the Council fixes the date of its meetings for the Municipal Year 2012/13 and, on a provisional basis, the balance of 2013.

Staff Contact: Ian Buckmaster

Designation Committee Administration & Member Services

Manager

Telephone No: 01708 432431

Email: ian.buckmaster@havering.gov.uk

Cheryl Coppell Chief Executive

Background paper List

There are no background papers.



MEMBERS' QUESTIONS

1 DISRUPTION CAUSED BY STREETWORKS

To the Cabinet Member for Environment (Councillor Barry Tebbutt) By Councillor John Mylod

Learning from the chaos over the last several months in various areas of Hornchurch, would the Cabinet Member:

- a) give assurance that in future, early consultation with the appropriate ward Councillors takes place ahead of any planned works; prior to other stakeholders.
- b) ensure that **all** Councillors are notified when emergency works are necessary, detailing relevant work, affects (such as diversion) and timescales.

2 PRIMARY SCHOOL PROVISION IN HAROLD HILL

To the Cabinet Member for Children & Learning (Councillor Paul Rochford) By Councillor Paul McGeary

In view of the rise in the birth rate and the proposed housing developments in Gooshays and Heaton Wards what are the Administration's plans to expand primary school provision in Harold Hill?

3 USE OF CCTV CAR FOR PARKING ENFORCEMENT

To the Cabinet Member for Environment (Councillor Barry Tebbutt) By Councillor Jeffrey Tucker

Obstructive and long term parking in our smaller shopping centres and Parades should be deterred, but the CCTV car continues to act against the interests of local residents and shopkeepers by penalising motorists who stop for short periods to load and shop.

Will the Administration issue new guidelines to ensure the CCTV car is used to assist local residents and shopkeepers, rather than simply as a "cash cow" for the Council?

4 PAYMENT OF TRADE UNION REPRESENTATIVES

To the Leader fo the Council (Councillor Michael White)

By Councillor Ray Morgon

Would the Leader confirm whether any union reps are paid for by the Council, along with a breakdown of those costs (eg FTEs)? In addition, can he give a projection of expenditure for the current financial year?

5 PROVISION OF FOOTBALL PITCHES

To the Cabinet Member for Individuals (Councillor Steven Kelly)

By Councillor Denis O'Flynn

Will the Cabinet Member make a statement about the proposed re-provision of football pitches from the land forming part of Central Park, Gooshays Drive (to the rear of the Albermarle Youth Club) to either the land at Broxhill or Dagnam Park?

This question is the subject of referral to the Mayor in accordance with Council Procedure Rule and, if he accepts it (with or without modification), it will be published subsequently.

7 FREQUENCY OF STREET SWEEPING

To the Cabinet Member for Environment (Councillor Barry Tebbutt)

By Councillor Ray Morgon

Would the Cabinet Member explain how cleaning streets is one of Administration's top priorities when in 2002 the majority of streets were swept once a week, and now they are only swept every three weeks?

8 ENCOURAGING DISABLED PEOPLE TO TAKE UP SPORT

To the Cabinet Member for Culture, Towns & Communities (Councillor Andrew Curtin)

By Councillor Denis Breading

What initiatives will the Administration take to encourage more disabled people in Havering to take up sport?

9 PENSIONS COMMITTEE: REQUIREMENT FOR MEMBER TRAINING

To the Leader of the Council (Councillor Michael White)

By Councillor David Durant

The March 14th Governance committee recommended that Pension Committee Members and substitutes must undertake compulsory training or be debarred from the Committee!

This is anti-democratic because Members are elected by the voters and should not be debarred from any Committees.

Also it is misguided, because it is based on a misconception that compulsory training will improve decision making. Training may help some Members, but other Members have already had training in the real world and gained a wealth of common sense which they contribute to committee meetings. Indeed, excluding Members with common sense will undermine decision making.

For example, was the decision to gamble £12.5 million in the Icelandic Banks due to a lack of training or common sense?

Therefore Cllr Michael White, do you agree that compulsory training for Members is anti-democratic, misguided and counter-productive, particularly as not all of us have the time, or want, to be professional politicians?

10 SAFER NEIGHBOURHOOD TEAMS - vacancies

<u>To the Cabinet Member for Community Safety (Councillor Geoff Starns)</u> By Councillor Linda Van den Hende

Can the Cabinet Member inform me how many vacancies, in each rank, there are in each of the Havering Safer Neighbourhood Teams?

11 MY SPACE

<u>To the Cabinet Member for Children & Learning (Councillor Paul Rochford)</u> By Councillor Pat Murray

When will the 'My Space' facilities open for public use? Will he make a statement about the proposed programme of activities to be organised from it?

12 ABOLITION OF HOMES IN HAVERING

To the Cabinet Member for Housing (Councillor Lesley Kelly)

By Councillor Mark Logan

Abolishing the ALMO will make it more difficult to remove Council tenants' security of tenure and to impose the compulsory privatisation of Council Housing. However can the Administration confirm that this move is not just a cost cutting exercise, but will improve the delivery of housing services to council tenants?

13 SPITTING

To the Leader fo the Council (Councillor Michael White)

By Councillor Clarence Barrett

Would the Leader agree that spitting in a public place is an unwelcome habit and will he consider following the example set by the London Borough of Enfield who are seeking to establish a bye-law to ban spitting in public?

14 THE FUTURE OF COUNCIL HOUSING MANAGEMENT IN HAVERING

To the Cabinet Member for Housing (Councillor Lesley Kelly)

By Councillor Paul McGeary

Will the Cabinet Member make a statement about the outcome of the recent Tenants' consultation relating to the future of Council housing management in Havering?

15 HIGHWAY IMPACT ASSESSMENT

To the Cabinet Member for Community Empowerment (Councillor Robert Benham)

By Councillor Michael Deon Burton

If the Council undertakes a Highway Impact Assessment (HIA) before or after planning applications are submitted, or for any other reason, will local ward councillors be informed and provided with the criteria being used to undertake the HIA. In particular will the HIA consider the environmental impact too?

16 **EXCEEDING THE 20mph LIMIT**

To the Cabinet Member for Environment (Councillor Barry Tebbutt)

By Councillor Barbara Matthews

Since April 2010 how many penalties have been issued for exceeding the speed limit in 20mph zones?

17 LAMP-POST BANNERS IN UPMINSTER TOWN CENTRE

To the Cabinet Member for Environment (Councillor Barry Tebbutt)

By Councillor Linda Van den Hende

Further to the question at September Council, would the Cabinet Member confirm:

- a) the total cost of installing lamp-post banners in Upminster Town Centre?
- b) the annual income budget?
- c) what income has been generated since the installation?

18 **PAYMENTS TO LOBBYISTS**

To the Cabinet Member for Value (Councillor Roger Ramsey)

By Councillor Ray Morgon

Would the Cabinet Member confirm if any Council funds have been paid to lobbyists over the past five years?

19 LATE NIGHT LEVIES

To the Cabinet Member for Community Safety (Councillor Geoff Starns)

By Councillor Ray Morgon

Would the Cabinet Member confirm what the Administration's view is on late night levies on pubs and clubs in Havering?

20 INTERPRETER AND TRANSLATION SERVICES

To the Cabinet Member for Value (Councillor Roger Ramsey)

By Councillor Nic Dodin

Would the Cabinet Member confirm how much was spent on interpreter and translation services in each of the past three financial years?

21 EMPLOYMENT OF PRIVATE INVESTIGATORS

To the Cabinet Member for Community Safety (Councillor Geoff Starns)

By Councillor John Wood

Would the Cabinet Member confirm whether the Council has employed any private investigators in the last four years and if they have, what was the annual cost and what financial benefit did it achieve?

22 COMPLIANCE WITH DATA PROTECTION ACT

To the Leader fo the Council (Councillor Michael White)

By Councillor Ray Morgon

Would the Leader of the Council confirm how he ensures that all parts of the Data Protection Act are complied with by the Council?

23 COMPLAINTS ABOUT INDIVIDUAL SCHOOLS - monitoring

To the Cabinet Member for Community Empowerment (Councillor Robert Benham)

By Councillor Ray Morgon

Would the Cabinet Member confirm how he monitors complaints made about an individual school?

24 COUNCIL STAFF: PAYMENT OF BONUSES, AND AS LIMITED COMPANIES

<u>To the Cabinet Member for Transformation (Councillor Michael Armstrong)</u> By Councillor Ray Morgon

Would the Cabinet Member confirm whether any members of council staff receive bonuses and are paid as limited companies?

25 RECORDED CRIMES IN HAVERING

<u>To the Cabinet Member for Community Safety (Councillor Geoff Starns)</u> By Councillor Ray Morgon

Would the Cabinet Member confirm the number of recorded crimes in Havering under the various categories of crime for the years ending 2008, 2009, 2010 and 2011.

26 STAFF AND SALARIES - TOTALS

<u>To the Cabinet Member for Transformation (Councillor Michael Armstrong)</u> By Councillor Ray Morgon

Would the Cabinet Member confirm the number of FTE's and total salary bill, including agency staff, during the financial years ending 2009, 2010, 2011 and 2012.

27 **POLICE IN HAVERING - NUMBERS**

<u>To the Cabinet Member for Community Safety (Councillor Geoff Starns)</u> By Councillor Ray Morgon

Would the Cabinet member confirm the number of police officers based in Havering, split between the different ranks, and confirm the minimum number of officers available at anyone time to deal with 999 calls?

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COUNCIL, 28 MARCH 2012

MOTION FOR DEBATE

PUBLIC ACCESS TO THE COUNCIL CHAMBER

Motion on behalf the Independent Residents' Group

This Council believes that the Administration's decision to exclude guests from the Council Chamber and public from the side gallery during Council meetings was made for petty political, rather than security reasons.

Therefore in the interests of democratic and accountable government, this decision must be reversed.

Note: The Labour Group motion shown in the Initial and Revised agendas has been withdrawn

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